



S78 Town and Country Planning Act 1990 (as amended)

Land at Harras Moor, Whitehaven

Appeal by Homes England against a refusal of Planning Permission by Copeland Borough Council for a development of up to 370 dwellings with associated open space and infrastructure

(LPA Reference: 4/18/2287/001)

Supplementary Statement of Common Ground

10 July 2023

1. Introduction

1.1 This Statement of Common Ground (SoCG) has been prepared by Avison Young and Vectos, acting for Homes England, and Cumberland Council ('the Council') as Local Planning Authority (LPA). It has been prepared in respect of an appeal made by Homes England against Copeland Borough Council's (CBC) decision to refuse to grant outline planning permission for a residential development at Harras Moor, Whitehaven (LPA reference: 4/18/2287/001). This Statement of Common Ground supplements the Statement of Common ground submitted on 13 June 2023.

2. Matters Agreed

As set out in the Councils Statement of Case dated 5th July 2023; at a meeting on 5th July 2023,
 Cumberland Council's Planning Committee resolved that:

The Council accepts that there are no reasonable prospects of Cumberland Council being able to successfully defend appeal ref. APP/Z0923/W/23/3316104 and that it would therefore be unreasonable and inappropriate for it to attempt to defend the appeal at the forthcoming appeal hearing.

The Council considers that there are no reasons that should lead to the dismissal of appeal ref. APP/Z0923/W/23/3316104.

3. Planning Conditions

3.1 The Appellant and the Council are agreed that, if the appeal is to be allowed, planning permission should be granted subject to the conditions listed below. This list updates and supersedes the list set out in the Statement of Common Ground dated 13th June 2023. The parties acknowledge that the conditions are in draft and will be considered further with the Inspector at the hearing.

Text	Text
1.	The development to which this permission relates must be begun not later than whichever is the later of the following dates:
	a) FIVE YEARS from the date of this permission; or b) the expiration of TWO YEARS from the final approval of the reserved matters, or, in the case of approval on different dates, the final approval of the last such matters to be approved.
	Applications for the approval of the reserved matters must be made not later than FIVE years from the date of this permission.
	Reason
	To comply with the requirements of Section 92 of the Town and Country Planning Act 1990.
2.	Reserved Matters

	For each phase of the development, details of the: appearance, landscaping, layout and scale (hereinafter called "the reserved matters") shall be submitted to and approved in writing by the Local Planning Authority before any development begins on that phase and the development shall be carried out as approved. Reason To ensure a satisfactory standard of development on site.
3.	Approved plans
Э.	 The development hereby permitted shall be carried out in accordance with the following approved plans: Drawing No. A090070-410 001 Rev. B – Site Location Plan Drawing No. A090070-P002 - Proposed Site Access Junction Option 1 Drawing No. VN232529 – D102 Rev. A – General Arrangement – Caldbeck Road Access
	Reason
	For the avoidance of doubt and in the interests of proper planning.
4.	Phasing
	Prior to the commencement of development, a phasing plan shall be submitted to the Council for approval. Thereafter all phases of the development shall be completed and carried out in accordance with the approved phasing plan unless otherwise agreed in writing with the Local Planning Authority.
	To ensure a satisfactory standard of development on site.
5.	Drainage
	Prior to development commencing within a particular phase, a surface water drainage scheme for the phase to be commenced shall be submitted to and approved in writing by the Local Planning Authority. The scheme to be submitted shall be based on the hierarchy of drainage options in the National Planning Practice Guidance with evidence of an assessment of the site conditions (inclusive of how the scheme shall be managed after completion). The scheme must be in accordance with the Non-Statutory Technical Standards for Sustainable Drainage Systems (March 2015) or any subsequent replacement national standards and, unless otherwise agreed in writing by the Local Planning Authority, the scheme shall not provide for any surface water to be discharged to the public sewerage system either directly or indirectly. The scheme shall be in accordance with the principles set out in the Flood Risk & Drainage Assessment Revision C dated March 2021 proposing surface water discharging to Midgey Gill and Bedlam Gill.
	The scheme submitted for the first phase of the development shall include a condition

	survey of the culverted sections of Bedlam Gill.
	The development shall be completed, maintained and managed in accordance with the
	approved details.
	Reason
	To promote sustainable development, secure proper drainage and to manage the risk of flooding and pollution in accordance with Policies ST1 and ENV1 of the Copeland Local Plan and the relevant provisions of the National Planning Policy Framework.
6.	Ground Conditions
	Prior to development commencing within a particular phase, a remediation strategy designed to deal with the risks associated with ground contamination within the area covered by that phase shall be submitted to, and approved in writing by, the Local Planning Authority. The strategy must include the following:
	 1. A preliminary risk assessment which identifies: • all previous uses;
	• potential contaminants associated with those uses;
	• a conceptual model of the site indicating sources, pathways and receptors; and
	• potentially unacceptable risks arising from contamination at the site.
	2. A site investigation scheme, based on (1) to provide information for a detailed assessment of the risk to all receptors that may be affected, including those off site.
	3. The results of the site investigation and the detailed risk assessment referred to in (
	and, based on these, an options appraisal and remediation strategy giving full details of the remediation measures required and how/when they are to be undertaken.
	4. A verification plan providing details of the data that will be collected in order to
	demonstrate that the works set out in the remediation strategy in (3) are complete and identifying any requirements for longer-term monitoring of pollutant linkages, maintenance and arrangements for contingency action.
	The measures in the approved remediation scheme for each phase must then be
	implemented in accordance with the approved timetable. Following completion of measures identified in the approved remediation scheme a validation report for that phase must be submitted to and approved in writing by the Local Planning Authority.
	Reason
	To ensure that the development does not contribute to, or is not put at unacceptable risk from, or adversely affected by, unacceptable levels of water pollution in accordance with Policy ST1 of the Copeland Local Plan and the relevant provisions of the National Planning Policy Framework.
7.	Intrusive Site Investigation

No development shall commence on each phase until a scheme of intrusive site
investigations for that phase, (designed by a competent person and adequate to properly assess the ground conditions on the site and establish the risks posed to the development by past coal mining activity) has been completed and a report of findings arising from the intrusive site investigations and any remedial works and/or mitigation measures considered necessary has been submitted to, and approved in writing by, the Local Planning Authority.
The approved scheme(s) of remedial works and/or mitigation measures for each phase must then be implemented in accordance with the approved details. Following completion of measures identified in the approved remedial works and/or mitigation measures a validation report for each phase must be submitted to and approved in writing by the Local Planning Authority.
Reason
To ensure that the development does not pose an unacceptable risk in respect of ground stability in accordance with the relevant provisions of the National Planning Policy Framework.
Construction Management Plan
No development shall commence within a particular phase until a Construction Environmental Management Plan for that phase has been submitted to and approved in writing by the Local Planning Authority.
The Plan shall include:
- details of the means of access and parking for construction traffic and vehicles
- procedures for the loading and unloading of plant and materials
- details of the storage of plant and materials used in construction
- details of measures to control dust, emissions, sediments and pollutants arising from the development
- a scheme for recycling/disposing of waste resulting from construction works
The approved Construction Management Plan for each phase shall be adhered to throughout the construction period for that phase.
Reason
To protect neighbour amenity and to protect the environment from pollution in accordance with Policy ST1 of the Copeland Local Plan.
Construction Surface Water Management Plan
No development shall commence within a particular phase until a Construction Surface Water Management Plan for that phase has been submitted to and agreed in writing with the local planning authority.
Reason
To safeguard against flooding to surrounding sites and to safeguard against pollution of surrounding watercourses and drainage systems Policies ST1 and ENV1 of the

	Framework.
10.	Tree Protection – Reserved Matters
	Notwithstanding the information contained within the Arboricultural Impact Assessment (Outline Planning) dated May 2018 produced by TEP, the reserved matter for each phase shall include:
	(a) a plan, to a scale and level of accuracy appropriate to the proposal, showing the position of every tree and hedge within that phase and on land adjacent to that phase that could influence or be affected by the development proposed within it, indicating which trees and hedges are to be removed;
	(b) and in relation to every tree and hedge identified for that phase a schedule listing
	i. information as specified in section 4.4 of British Standard BS5837 - Trees in relatio to design, demolition and construction - Recommendations;
	ii. Any proposed pruning, felling or other work;
	(c) and in relation to every existing tree and hedge identified for that phase to be retained on the plan referred to in (a) above, details of:
	i. The position of root protection areas for all trees and hedgerows which could affect or be affected by development of the site.
	ii. The position of root protection areas shown overlaid on a proposed detailed site layout plan for the phase being considered for approval.
	iii. Any potentially damaging activities proposed near the trees and hedges, such as,
	proposed alterations to existing ground levels, and of the position of any proposed
	excavation, that might affect the root protection area (see paragraph 5.4.2 of British
	Standard BS5837 - Trees in relation to design, demolition and construction - Recommendations).
	iv. All appropriate tree and hedge protection measures, including details of tree and hedge protection barriers, required before and during development (in accordance with section 5.5 of British Standard BS5837 - Trees in relation to design, demolition a construction - Recommendations).
	Reason
	To ensure that existing trees and hedges are protected in accordance with Policy DM 28 of the Copeland Local Plan 2013-2028.
11.	Tree Protection
	Prior to the commencement of development within a particular phase, an Arboricultural Method
	Statement for that phase detailing how works are to be undertaken within the root
	protection area of retained trees and hedges shall be submitted to and approved in writing by the local planning authority. The Arboricultural Method Statement(s) shall include, where appropriate:

	i) Removal of existing structures and hard surfacing;
	ii) Installation of temporary ground protection;
	iii) Facilitation tree works;
	iv) Excavations and the requirement for specialised trenchless techniques for the installation
	of services;
	v) Installation of new hard surfacing;
	vi) Installation of access roads – materials and design;
	vii) Details of specialist foundations;
	viii) Retaining structures to facilitate changes in ground levels;
	ix) Preparatory works for new landscaping;
	x) Auditable/audited system of arboricultural site monitoring, including a
	schedule of specific site events requiring input or supervision;
	xi) A programme for the phasing of the works.
	xii) Contact details of relevant parties
	The approved Arboricultural Method Statement shall be implemented in its agreed form, unless the local planning authority gives written approval to any variation.
	Reason
	To ensure that existing trees and hedges are protected in accordance with Policy DM
	28 of the Copeland Local Plan 2013-2028.
12.	Construction Traffic Management Plan
	No development shall commence within a particular phase until a Construction
	Traffic Management Plan for that phase has been submitted to and approved in writing by the local planning authority. The CTMP shall include details of:
	- the construction of the site access and the creation, positioning and maintenance of
	associated visibility splays;
	- access gates will be hung to open away from the public highway no less than 10m from the carriageway edge and shall incorporate appropriate visibility splays;
	- proposed accommodation works and where necessary a programme for their subsequent removal and the reinstatement of street furniture and verges, where
	required, along the route;
	required, along the route; - the pre-construction road condition established by a detailed survey for accommodation works within the highways boundary conducted with a Highway Authority representative;
	- the pre-construction road condition established by a detailed survey for accommodation works within the highways boundary conducted with a Highway
	 the pre-construction road condition established by a detailed survey for accommodation works within the highways boundary conducted with a Highway Authority representative; details of road improvement, construction specification, strengthening, maintenance
	 the pre-construction road condition established by a detailed survey for accommodation works within the highways boundary conducted with a Highway Authority representative; details of road improvement, construction specification, strengthening, maintenance and repair commitments if necessary as a consequence of the development;
	 the pre-construction road condition established by a detailed survey for accommodation works within the highways boundary conducted with a Highway Authority representative; details of road improvement, construction specification, strengthening, maintenance and repair commitments if necessary as a consequence of the development; details of proposed crossings of the highway verge; retained areas for vehicle parking, manoeuvring, loading and unloading for their
	 the pre-construction road condition established by a detailed survey for accommodation works within the highways boundary conducted with a Highway Authority representative; details of road improvement, construction specification, strengthening, maintenance and repair commitments if necessary as a consequence of the development; details of proposed crossings of the highway verge; retained areas for vehicle parking, manoeuvring, loading and unloading for their specific purpose during the development;

	- the scheduling and timing of movements, temporary warning signs and banksman/escort details.
	The development shall be carried out in accordance with the approved Construction Traffic
	Management Plan.
	Reason
	In the interests of highway safety in accordance with Policy T1 of the Copeland Local Plan and the relevant provisions of the National Planning Policy Framework.
13.	Archaeology
	No development shall commence within a particular phase until a programme of archaeological work for that phase has been implemented in accordance with a written scheme of investigation which has been approved in writing by the Local Planning Authority.
	The written scheme of investigation shall include the following:
	i) An archaeological evaluation;
	ii) An archaeological recording programme the scope of which will be dependent upon the results of the evaluation.
	Reason
	To afford reasonable opportunity for an examination to be made to determine the existence of any remains of archaeological interest within the site and for the examination and recording of such remains in accordance with Policy EN4 and Policy DM27 of the Copeland Local Plan and the relevant provisions of the National Planning Policy Framework.
14.	Archaeology
	Where significant archaeological remains are revealed by archaeological work undertaken pursuant to Condition 13, there shall be carried out within one year of the completion of the archaeological works that have revealed the remain, or within such timescale as otherwise agreed in writing by the Local Planning Authority: an archaeological post-excavation assessment and analysis, the preparation of a site archive ready for deposition at a store, the completion of an archive report, and the preparation and submission of a report of the results for publication in a suitable specialist journal.
	Reason
	To ensure that a permanent and accessible record by the public is made of the archaeological remains that have been disturbed by the development in accordance with Policy EN4 and Policy DM27 of the Copeland Local Plan and the relevant provisions of the National Planning Policy Framework.
15.	A595 Egremont Road/ Homewood Road roundabout improvement implementation
	Prior to the occupation of the 200th dwelling or prior to the expiration of 4 years after the first unit is completed, whichever comes first, no further dwellings shall be

	 occupied until full design details of a scheme to provide improvements to the A595 Egremont Road/ Homewood Road roundabout junction, which are deliverable within the public highway, has been submitted to and approved in writing by the local planning authority in consultation with National Highways and the scheme has been constructed and completed to the satisfaction of the local planning authority in consultation with National Highways (unless a scheme to meet the same need has already been constructed by another party). The details to be submitted and to be agreed shall include: Final design details of how the scheme interfaces with the existing highway alignment. Full carriageway marking details. Full construction details. Confirmation of compliance with current departmental standards (as set out in the
	Design Manual for Roads and Bridges) and policies.
	• An independent Stage 1 and Stage 2 Road Safety Audit carried out in accordance with current departmental standards and current advice notes.
	Reason
	In the interests of preserving highway capacity in accordance Policy DM22 of the Copeland Local Plan and the relevant provisions of the National Planning Policy Framework.
16.	A595 Signalised Crossing
	Prior to the occupation of the 300 th dwelling or prior to the expiration of 5 years after the first unit is completed, whichever comes first, no further dwellings shall be occupied until a signal controlled crossing across the A595, which is deliverable within the public highway, has been provided in broad accordance with the details shown on drawing no. VN232529-D-100 Rev B. to the satisfaction of the local planning authority in consultation with National Highways (unless otherwise agreed).
	Reason
	In the interests of providing improved active travel connectivity in accordance with Policy DM22 of the Copeland Local Plan and paragraphs 104 and 110 of the National Planning Policy Framework.
17.	Park View Improvement scheme
	Prior to the occupation of any dwelling hereby approved, full design details of a scheme of improvements to Park View underpass and junction shall be submitted to and approved in writing by the local planning authority in consultation with the Highways Authority. The scheme shall be broadly in accordance with drawing reference VN232529-D101 Rev A and shall be deliverable within the public highway. Such details shall form part of an agreement with the Highways Authority under Section 278 of the Highway Act 1980, unless otherwise agreed in writing with the Local Planning Authority.
	Reason In order to improve the public realm in the vicinity of the site in accordance with policies DM10 and DM22 of the Copeland Local Plan and the relevant provisions of the National Planning Policy Framework.

18.	Park View Improvement Scheme
	Prior to the occupation of the 100th dwelling no further dwellings shall be occupied until the improvements to Park View underpass and junction approved in writing under the provisions of Planning Condition 17 and as agreed with the Highways Authority under section 278 of the Highways Act 1980, have been constructed and completed to the satisfaction of the local planning authority in consultation with the Highways Authority (unless otherwise agreed).
	Reason
	In order to improve the public realm in the vicinity of the site in accordance with policies DM10 and the interests of highway safety and in accordance with Policy DM22 of the Copeland Local Plan and the relevant provisions of the National Planning Policy Framework.
19.	Vehicular access to dwellings
	No dwelling hereby approved shall be occupied until the means of vehicular access to serve that dwelling has been constructed in accordance with the approved plans.
	Reason
	In the interests of highway safety in accordance with Policy T1 of the Copeland Local Plan and the relevant provisions of the National Planning Policy Framework.
20.	Working Hours
	No construction work associated with the development hereby approved shall be
	carried out outside of the hours of 07.30 hours -18.00 hours Monday-Saturday, nor at any time on Sundays and bank holidays, unless otherwise agreed in writing by the local planning authority.
	Reason
	In the interests of neighbouring residential amenity and in accordance with Policy ST1 of the Copeland Local Plan.
21.	Ecology
	Prior to development commencing within a particular phase, an Ecological Management Plan for that phase shall be submitted to and approved in writing by the Local Planning Authority. The Ecological Management Plan shall contain details and method statements for the mitigation and compensation measures described below in accordance with Section 6.3 of the Tetra Tech Ecological Appraisal Revision 2, dated September 2021:
	• The provision and maintenance of a 5-10m wide unlit buffer between any existing woodlands and any new housing and the protection of the retained woodland habitats from light disturbance through the use of a wildlife-friendly lighting scheme during the construction phase of the development.
	Any trees proposed for removal should be subject to an up-to-date Preliminary

	Roost Level Assessment prior to any removal taking place.
	• A pre-works badger survey should be undertaken on site at least three months prior to the development commencing
	• Any trees proposed for removal should be checked for squirrel dreys prior to removal commencing. These checks should be conducted at least three month prior to the works commencing in order to allow for mitigation measures if red squirrel are discovered to be breeding on site.
	• Habitat / vegetation clearance should be undertaken outside the bird nesting period (March to September inclusive) or be immediately preceded (no more than 48 hours in advance of the works being carried out) by a check by a suitably qualified ecologist.
	• Invasive Species Method Statements should be produced and implemented to control and eradicate invasive plant species on site.
	• Before site clearance works commence, any areas covered by dense vegetation should be checked by Ecological Clerk of Works (ECoW) for presence hedgehog and other species.
	• The ECoW should deliver a Toolbox talk to site personnel regarding the best practice with regard to ecological issues in advance of working.
	Reason
	To ensure that adequate protection is given to protected species, in the interests of th environmental protection and in accordance with Policy ENV3 and Policy DM10 of the Copeland Local Plan and the relevant provisions of the National Planning Policy
	Framework.
22.	Lighting
	No dwelling within a particular phase shall be occupied until a scheme for any lighting proposed within that phase has been submitted to and approved in writing by the Local Planning Authority. The scheme shall:
	 identify any parts of site within the phase that are used by bats for foraging, commuting or roosting; and
	 detail how and where external lighting will be installed;
	include lighting contour plans and technical specifications
	All external lighting shall be installed in accordance with the approved details.
	Reason
	To ensure that adequate protection is given to protected species, in the interests of th
	environmental protection and in accordance with Policy ENV3 and Policy DM10 of the
	Copeland Local Plan and the relevant provisions of the National Planning Policy Framework.
23.	Contamination
	If during the construction of a particular phase of the development, contamination not

	that phase shall be carried out (unless otherwise agreed in writing with the Local Planning Authority) until the developer has submitted to and obtained written approval from the Local Planning Authority for a remediation strategy for the contamination that has been identified. The remediation strategy approved shall be implemented as approved. Reason
	To ensure that the development does not contribute to, or is not put at unacceptable risk from, or adversely affected by, unacceptable levels of water pollution in accordance with Policy ST1 of the Copeland Local Plan and the relevant provisions of the National Planning Policy Framework.
24.	Biodiversity Net Gain
	Prior to the commencement of development within a particular phase of the development, a Biodiversity Net Gain (BNG) Strategy shall be submitted to, and approved in writing by, the Local Planning Authority for that phase, unless a BNG Strategy has already been submitted and approved for the site as a whole. The BNG Strategy shall detail proposals to redress loss of biodiversity and the mitigation strategy proposed to include all on site habitats and any off site habitats required to deliver a BNG. This shall be informed by a contemporary habitat survey and condition assessment of the whole site and any off-site habitats. The BNG Strategy shall use the Biodiversity Metric 3.0 Calculation Tool unless an amended statutory Biodiversity Metric Calculator associated with the Environment Act 2021 becomes mandatory.
	On completion of each Phase, an update to the BNG Strategy shall be submitted to the Local Planning Authority, demonstrating how a BNG has been delivered for that Phase.
	Reason To ensure that the development delivers a net gain in biodiversity in accordance with paragraph 180 of the National Planning Policy Framework.
25.	Biodiversity Net Gain
	Prior to the commencement of development within a particular phase, a Project Implementation Plan (PIP) shall be submitted to and approved in writing by the Local Planning Authority for that phase, unless a PIP has already been submitted and approved for the site as a whole. The PIP shall detail the delivery of on and off-site ecological and Biodiversity Net Gain (BNG) mitigation and compensation, in accordance with the approved BNG Strategy. The purpose of the PIP shall be to ensure that a framework is adopted by all relevant parties which ensures a consistent, integrated and common approach for the delivery of the agreed scheme targets for ecology and BNG. The PIP shall include timescales, phasing, critical pathways, programme risks, roles and responsibilities, communication pathways, and project controls as may be required to ensure the successful delivery of the combination of mitigation and compensation measures on and off site. The PIP shall thereafter be adhered to.
	Reason To ensure that the development delivers a net gain in biodiversity in accordance with paragraph 180 of the National Planning Policy Framework.

26.	Travel Plan
	No dwelling shall be occupied until a Travel Plan Coordinator has been appointed. The Travel Plan Coordinator shall be responsible for the implementation, delivery, monitoring and promotion of the Travel Plan, including day to day management of the steps identified to secure the sustainable transport initiatives set out therein. The details (name, address, telephone number and email address) of the Travel Plan Coordinator shall be notified in writing to the Local Planning Authority upon appointment and written notification shall be given of any changes to those details or personnel.
	Prior to the first occupation of any dwelling, a residential Travel Plan shall be submitted to and approved by the Local Planning Authority. This shall be in accordance with the principles and parameters established by the Framework Travel Plan dated July 2018 and the Travel Plan Addendum dated June 2023. The Travel Plan will include details of those measures referred to in the Travel Plan Addendum and shall include details of implementation, delivery, monitoring and promotion of the Travel Plan by the Travel Plan Coordinator. The Travel Plan will thereafter be implemented as approved.
	The Travel Plan shall remain in force for a period not less than eight years from first occupation.
	Reason To aid in the delivery of sustainable transport objectives in accordance with Policy T1 of the Copeland Local Plan and the relevant provisions of the National Planning Policy Framework.
27.	Habitat Regulations Assessment – Homeowner Information Packs and Signage
	No dwelling within a particular phase of the development shall be occupied until details of homeowner information packs to be provided for that phase, and full details of information signage to be provided within that phase, have been submitted to and approved in writing by the Local Planning Authority. The homeowner information packs shall include (but not be limited to) the information set out in part 6.1.1 of the Report to inform Habitats Regulations Assessment by Tetra Tech dated September 2021. The signage shall contain information on the Solway Firth Special Protection Area and the steps to be taken by residents to help preserve it.
	The approved signage shall be provided on site before any dwelling within the relevant phase is first occupied and the homeowner information packs shall be provided to the first occupants of each dwelling within the relevant phase within one week of them taking occupation.
	Reason In the interests of preserving and preventing harm to the Solway Firth Special Protection Area in accordance with Policy ENV3 of the Copeland Local Plan and paragraph 180-181 of the National Planning Policy Framework.

Signed:

Printed: Robert Gardner BSc(Hons) Dip TP, MRTPI, Director, Avison Young

On behalf of: Homes England

Signed:

Printed: Nick Hayhurst, Head of Planning and Place, BA (Hons) BTP MRTPI

On behalf of: Cumberland Council