

Adoption of Core Strategy and Development Management Policies DPD

EXECUTIVE MEMBER: Councillor George Clements
LEAD OFFICER: John Groves, Head of Nuclear, Energy and Planning
REPORT AUTHOR: Chris Hoban

WHAT BENEFITS WILL THESE PROPOSALS BRING TO COPELAND RESIDENTS?

These are the principal planning policy documents of the Council's Local Development Framework. As such they will be an essential means of implementing the Copeland Partnership Plan, the Council's Corporate Plans and other important social, economic and environmental strategies in the Borough over the next 15 years or so. They will also provide a basis for planning decision-making that is robust, coherent and consistent with current national policy.

WHY HAS THIS REPORT COME TO FULL COUNCIL?

Full Council approval is required before planning policy documents are adopted. The documents have been considered by the LDF Working Party and are brought to Full Council with a recommendation to adopt the Core Strategy and Development Management Policies DPD. This final version for adoption is the Pre-Submission Draft version (approved by Full Council in October 2012) that has been modified following its Public Examination to include some minor changes recommended by the Planning Inspector.

RECOMMENDATION:

That Council approve the adoption of the Core Strategy and Development Management Policies DPD as modified in line with the report of the examining Inspector.

1. INTRODUCTION

1.1 Members may recall that this exercise, to review the Local Plan 2001-2016, has been going on since the initial 'Issues and Options' consultation in 2009. Having undergone a number of consultation stages during its production and then a public examination the new Core Strategy and Development Management Policies document has now been finalised ready for adoption by the Council.

1.2 This report is intended to remind Members of the production process to date, inform Members of the outcome of the Public Examination and request that the document be adopted.

2. THE CORE STRATEGY AND DEVELOPMENT MANAGEMENT POLICIES

2.1 The Core Strategy provides the strategic framework for development in Copeland over the next fifteen years. It is the Borough Council's development strategy, and thus one of the Council's main strategy documents. It is supported by the Development Management Policies, which express the strategic principles in terms appropriate to dealing with planning applications, and are thus a key operational document in carrying out the Council's statutory planning duties.

2.2 The key features of the document as submitted are:

- a concentration of most development in the towns, with development in the smaller settlements generally at a level to keep them viable and sustainable;
- a stress on regeneration, with policies designed to offer support to the existing and potential nuclear sector while also providing good quality land for inward investors, and support for tourism-related development;
- vibrant communities in the rural areas, with services maintained in villages as well as in towns;
- maintenance of a high quality environment.

3. PRODUCING THE CORE STRATEGY AND DEVELOPMENT MANAGEMENT POLICIES

3.1 The document has gone through three iterations, beginning with an Issues and Options paper (May 2009), then the Preferred Options (May 2010) and finally the Pre-Submission Draft (May 2012). All of these documents were the subject of public consultation, which helped inform the development of each subsequent document.

3.2 The Pre-Submission Draft document represented the Council's final draft of the Core Strategy and Development Management Policies. A number of representations were made during the public consultation on the document between May and July 2012 and some modifications to the document were suggested.

3.3 The suggested modifications were considered by the LDF Working Party and Full Council and a number of Minor Modifications were approved by Full Council in October 2012 when the documents were submitted to the Secretary of State for Examination. The Minor Modifications were mostly designed to bolster the Plan's consistency with the then recently-published National Planning Policy Framework, along with some clarifications. They did not significantly alter the strategy and policies that were originally approved by Full Council in March 2012.

3.4 The Pre-Submission Draft of the Core Strategy and Development Management Policies was submitted to the Secretary of State, together with the schedule of Minor Modifications and other evidence base and background documents on 1st November 2012.

4. EXAMINATION OF THE CORE STRATEGY AND DEVELOPMENT MANAGEMENT POLICIES

- 4.1. Following submission to the Secretary of State the Plan has been subject to Public Examination by a Planning Inspector. At the Examination public hearing the Inspector took the proposed Minor Modifications on board and suggested a small number of additional changes that were drawn together as Main Modifications. The Inspector's additional changes were mainly around representing supporting text as policy, and others being small textual changes to reflect more closely national planning policy.
- 4.2 The Main Modifications were then consulted upon, during May and June 2013 (Note that these were officially the Inspector's modifications, and were therefore not subject to Council approval at that stage. They were, however, mostly the same as those approved by Council in October 2012). The Main Modifications attracted very few comments, which suggests that they were broadly supported.
- 4.3 The wide degree of consensus over its strategy and policies is evidenced by the fact that the public hearing was over in two short days, compared to the normal four to six days. We believe this may be the shortest Core Strategy hearing on record, representing a significant cost saving.
- 4.4 Unfortunately, however, the Inspector's Report was delayed due to pressure of work on the other plans he was dealing with, the Planning Inspectorate being short staffed, and an additional short consultation that was required to consider any potential impacts of CLG Guidance on Renewable Energy developments on our Plan.
- 4.5 The Public Examination ended with the receipt of the Inspector's Report on 27th September 2013, where he found the plan to be sound, subject to a number of recommended modifications. These modifications are largely as was suggested and agreed during the Examination.
- 4.6 The Inspector's Report is binding upon the Council, and a copy of the Inspector's Report can be found in the Members Room and on the website at <http://www.copeland.gov.uk/attachments/core-strategy-and-dm-policies-inspectors-report>.
- 4.7 A schedule of all modifications (both the Minor Modifications and the Inspector's Main Modifications) to be made to the Core Strategy and Development Management Policies is attached to this report as Appendix A. As can be seen in Appendix A, the vast majority of the modifications were already approved by Full Council prior to submission.

4.8 The modifications that emerged during the Examination, and which have not already been approved by Full Council, are:

- MM2
- MM3
- MM6
- MM16
- MM17
- MM18

4.9 These modifications were also drafted by Council officers during the Examination process and do not, collectively or individually, alter the intent or general effect of any policy. As such, the final plan for adoption is in every important respect the same as that approved by Council last year.

5. **WHAT HAPPENS NEXT**

5.1 The document now needs to be adopted by Full Council. If adoption is approved, the Council must advertise that it is minded to adopt the plan as modified, with a six week period to allow for challenge from any interests who might contest the lawfulness of the Inspector's conclusions.

5.2 Once adopted, the Core Strategy will form the critical strategic part of the Local Development Framework, and the foundation for the accompanying Development Management Policies, which will form the basis for development management decisions.

5.3 These policies will then replace most of the policies in the Local Plan 2001-2016, with the exception of those policies that relate to site allocations. As there will generally be no need now to refer to the policies of the 2006 Local Plan, Planning Panel reports should become a little shorter and simpler.

5.4 It is now approved practice to go back to calling the Local Development Framework (or at least, its statutory elements) the Local Plan, and the Local Development Framework will in future be 'badged' as the Local Plan 2013-2028. (In legal terms the Local Development Framework still exists, because the 2004 Act has not been repealed). Our Supplementary Planning Documents and Annual Monitoring Report remain part of the Local Development Framework.

6. **COMPLETING THE LOCAL PLAN 2013-2028**

6.1 In future the Local Plan 2013-2028 will be presented as a plan consisting of three parts:

- Core Strategy;
- Development Management Policies;
- Site Allocation plan

6.2 It now remains to produce the Site Allocation plan. We anticipate that this will be a much less arduous and expensive process than the Core Strategy – although it will still need to go through a Public Examination. This is because the Local Development Framework evidence base is still up to date, and also because the Site Allocation plan has to conform with the Core Strategy as adopted, which cuts down the scope for arguing about policy.

6.3 In formal terms the production of the Site Allocation plan has already begun, with the submission of a draft Sustainability Appraisal Scoping Report to the environmental bodies (Natural England, the Environment Agency, and English Heritage). This is on the Site Allocation web page.

7. STATUTORY OFFICER COMMENTS

7.1 The Monitoring Officer's comments are: The Core Strategy and Development Management DPD have followed the correct decision-making process and require approval by Council under the Scheme of Delegation.

7.2 The Section 151 Officer's comments are: The costs to date have been funded from the earmarked reserve set up specifically for this purpose.

7.3 EIA Comments: The proposals in the Core Strategy and Development Management Policies DPD will have a positive impact in promoting equalities in all Copeland communities.

8. HOW WILL THE PROPOSALS BE PROJECT MANAGED AND HOW ARE THE RISKS GOING TO BE MANAGED?

8.1 This represents the completion of the production of the central element of the Local Development Framework. The final task is the Site Allocation plan and the project management document for this remains the Local Development Scheme, which is updated as required. (Note that, as indicated elsewhere in this report, the statutory parts of the Local Development Framework will from now be known, as in the past, as the Local Plan.)

8.2 The main risk is that failure to proceed with the Site Allocation plan will weaken the Council's ability to influence where development goes. In the absence of this last part of the Local Plan, development proposals might be emerging to suit the agenda of developers rather than following the Council's development strategy. This risk is

mitigated to a large extent by the strategic policies in the Core Strategy (particularly Policy ST2) indicating that most development should be in the towns.

9. WHAT MEASURABLE OUTCOMES OR OUTPUTS WILL ARISE FROM THIS REPORT?

- 9.1 Adoption of the Core Strategy and Development Management Policies will fulfil the Council’s statutory requirement to have an up-to-date development plan.
- 9.2 Outcomes of the plan can be monitored on an annual basis via the Annual Monitoring Report, using the monitoring framework contained in Section 9 of the document.
- 9.3 The adoption of up-to-date development management policies, which have been informed by the Government’s National Planning Policy Framework and found to be in conformity with it, should enable the Council to continue to operate a cost-effective development management service with reduced risk of successful appeals against planning decisions.

APPENDICES

Appendix A – Modifications made to the Pre-Submission Draft Core Strategy and Development Management Policies

BACKGROUND PAPERS

The Inspector’s Report and the final Core Strategy and Development Management Policies document for adoption incorporating all of the modifications can both be found in the Member’s Room

| Ref | Page | Policy/ Paragraph | Modification |
|-----------------|------|-----------------------|--|
| (was AM7 and 8) | | Para 3.5.15 | <p>review these boundaries. The outcome of any review will thus be subject to public consultation as part of the preparation of the Site Allocation Plan Development Plan Document. The review will take into consideration the following factors</p> <p>At present the Council considers <u>Sites identified in the SHLAA as being suitable for housing purposes suggest</u> that the following areas should be considered for boundary reviews: Whitehaven (north and south), Egremont (to the south and south west), Millom (to the south west) Cleator (north side), Moor Row (west and south), and small changes at Arlecdon, Beckermat, Bigrigg, Ennerdale Bridge and Seascale. The land which may be involved is identified in the SHLAA <u>maps</u>.</p> |
| MM5 (was AM9) | 27 | Policy ST3 para 3.6.2 | <p>The sites in Whitehaven are carried forward from the 2006 Local Plan. Their retention as priorities is consistent with objectives of the West Cumbria Economic Blueprint, notably 'A Commercial Kick Start Project' (the proposed offices at Albion Square) and 'A Harbour and Coastal Development Programme'. These are taken forward in more detail in the Whitehaven Town Centre and Harbourside SPD. The Coastal Fringe, predominantly the site of the former Marchon works, will be taken forward in the West Whitehaven SPD. The South Whitehaven area will also be taken forward via a SPD, which will include a development brief for major new housing development between Wilson Pit and St Bees Roads.</p> <p>Renumber paras. 3.6.2 – 3.6.4 to 3.6.3 – 3.6.5.</p> <p>And additional 'bullet point' to reference box: - West Cumbria Economic Blueprint 'Sites and Premises'</p> |
| AM10 | 28 | Policy ST4A | Add: and has the capacity to meet the additional demand, |
| AM11 | 28 | Policy ST4B | Deletion of 'mitigatory' |
| MM6 | 28 | Policy ST4C | <p>C The Council will, until a Community Infrastructure Levy is adopted, apply the following principles in securing developer contributions:</p> <p>i) Development proposals should provide, or contribute to the provision of facilities, infrastructure, services, and other environmental and social requirements either on or off site, as is reasonable and necessary to support and mitigate the impact of the development</p> <p>ii) The nature and scale of any planning requirements sought for this purpose should be related to the type of development, its potential impact upon the surrounding area and, in the case of residential proposals, the need for developer contributions to <u>for</u> the provision of affordable housing (see Policy SS3). <u>The Council will not seek contributions which would prejudice the viability of a development, beyond those which would be necessary to make it acceptable.</u></p> <p>iii) Contributions for the initial running costs of services and facilities to secure their medium and long-term viability will be agreed through appropriate conditions or obligations, where such costs cannot be sustained</p> |

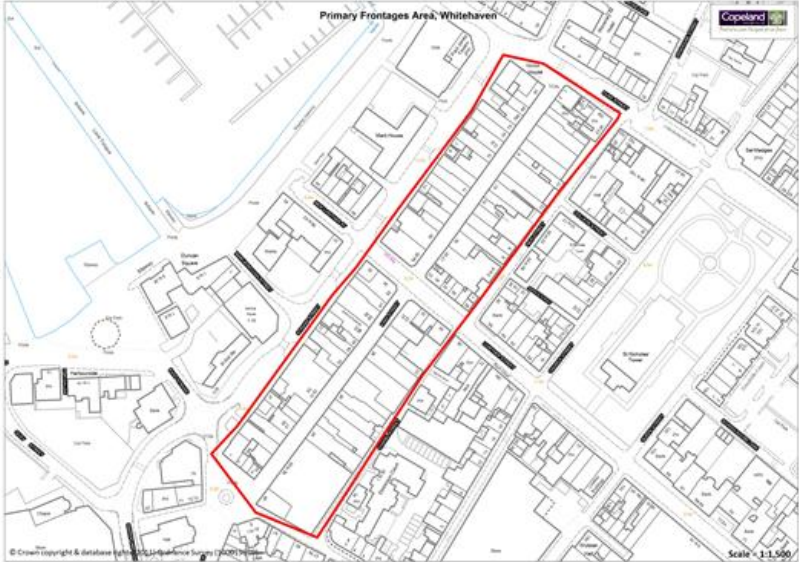
| Ref | Page | Policy/ Paragraph | Modification |
|-----------------------|------|----------------------------|--|
| | | | in the short term |
| AM13 | | Para. 4.3.10 | Insert 'contributor' in final sentence. |
| AM14 | | Paras. 4.4.3, 4.4.7, 4.4.9 | Replace 'Spatial Implications' with 'Employment Land Review Update – ELR – 2012' in 4.4.3 and 'ELR' subsequently. |
| MM7 (was AM15) | 38 | Para 4.4.4 | <p>Although this still represents an apparent 'surplus' of about 40 ha. the supply is dominated by land with particular potential for uses important to the achievement of the spatial development strategy:</p> <ul style="list-style-type: none"> • Westlakes Science and Technology Park (<u>27.96 ha. available</u>), which is a strategic site as indicated in Policy ER6 and elsewhere; • Whitehaven Commercial Park (<u>12.45 ha, available</u>), which should be reserved as a valuable resource for local businesses as other industrial estates become fully developed; and • a group of sites in Whitehaven (<u>previously identified in the Local Plan, almost 9 ha. in total</u>) representing the town's best opportunities for developing an office market, for which there is latent demand from the nuclear sector (although other suitable uses, particularly tourism-related including hotels, would be supported, particularly on harbourside sites). |
| MM8 (was AM16) | 39 | Para 4.4.7 | <p>The ELR 'Spatial Implications' study confirms that this approach remains valid. Copeland needs to be able to respond to the needs of major infrastructure projects, especially the proposed nuclear power station and its associated development. We also need to make allowance for businesses that are likely to grow, or move into Copeland, as a result of nuclear-related development; and for the supply additionally to cater for other businesses diversifying the economy, as well as the needs of other local businesses. Thus maintaining an apparent surplus is important to retain capacity to accommodate extra demand. <u>However, this situation will be kept under review; it will be re-examined in the site allocation process and, if anticipated major developments do not come forward, the supply will be re-examined in an early review of the strategy.</u></p> |
| MM9 (was AM18) | 43 | Para 4.7.4 | <p>No major change to the retail structure within the Borough is proposed in order to meet the existing and future need. Rather, the emphasis is on maintaining and enhancing the viability and vitality of the existing retail centres. Whitehaven has therefore retained its status as the Principal Town Centre, and Millom, Egremont and Cleator Moor continue as Key Service Centres. <u>However, it may be that there will be proposals for development of retail and other town centre uses not in an existing centre. Such applications will be dealt with in accordance with national planning policy (NPPF paragraphs 24-27); that is, applying the sequential test allowing out-of-centre development only when preferable centre or edge-of-centre sites are not available, and requiring impact assessments on developments over the default threshold of 2,500 m2.</u></p> |
| MM10 (was AM19) | 45 | Policy ER9A (i) and ER9B | <p>Policy ER9 – The Key Service Centres, Local Centres and other smaller centres</p> <p>Retail and service development which promotes the vitality and viability of Key Service Centres, Local Centres and other smaller centres, and is consistent with the spatial development strategy as defined in Policy ST2 and Figure 3.2, will be supported.</p> <p>A In Key Service Centres (Cleator Moor, Egremont and Millom):</p> <p>i) Appropriate retail and service sector provision will be actively encouraged within the defined boundaries of each Key Service Centre to</p> |

| Ref | Page | Policy/ Paragraph | Modification |
|-----------------------|----------------------------------|------------------------------|---|
| | | | <p>serve local communities meet the needs of local residents and to facilitate small scale tourism. Evening entertainment and leisure uses will also be acceptable if they meet the criteria as set out in ER7 E above.</p> <p>ii) The town centre boundaries of the Key Service Centres will be reviewed and may be redrawn to reflect current circumstances</p> <p>iii) Further physical improvements in association with town centre management initiatives will be considered to attract more visitors and to reduce levels of vacancy</p> <p>v) Development should also accord with Policies DM6 and DM7</p> <p>B In the Local Centres and smaller centres: The provision of shops and services will be maintained to ensure they continue to serve their small catchment areas with basic goods and services. <u>Retail and service development which promotes the vitality and viability of rural settlements, without damaging their environment or amenity, will be supported.</u></p> |
| MM11 (was AM22) | 47 | Policy ER10C | <p>Support appropriate tourism development which accords with the principles of sustainable development and does not compromise the special qualities and character <u>of allocated Tourism Opportunity Sites, the area surrounding them of the surrounding area</u> or public access thereto, on allocated tourism opportunity sites in the following locations:</p> <ul style="list-style-type: none"> i) Hodbarrow ii) Ehen / Keekle Valleys iii) Whitehaven Coastal Fringe iv) Lowca Coastal Area |
| AM23 | 47/48 | Policy ER10F | <p>Change 'Tourist Board' to 'Tourism' in ER10F and add the Tourism Strategy to the evidence box</p> |
| MM12 (was AM22) | Insert after Para 5.3.2 | Insert housing trajectory | <p><u>Housing Trajectory</u></p> <p><u>Figure 5.1 illustrates the need for emerging site allocations over the Plan period.</u></p> <p><u>5.3.3 The 'base scenario' set by Policy SS2 and reflecting evidence summarised below, is for an average 230 dwellings per year, or 3450 over the plan period.</u></p> <p><u>5.3.4 The Government instructs that a 'buffer' of an additional 20% over the basic allowance of 230 homes per annum be brought forward to 'frontload' the supply in the first five years, leading to a reduction of 10% below the allowance for the remaining 10 years.</u></p> <p><u>5.3.5 Allowance also needs to be made for 'market uplift' of seventy dwellings per year in years 6 to 15 of the plan period, to respond to the demand that would arise from the anticipated construction of a nuclear power station. Thus the total amount of house building for which land will be made available including 'market uplift' is would be at 230 per year for 5 years, and 300 per year for 10 years – a total of 4150.</u></p> |

| Ref | Page | Policy/ Paragraph | Modification | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
|-----------------------|------------------|--|---|-----------------------------|----------------|--------|---|-----------------------------|-------|---------|-----|----|---|---|-----|---------|-----|----|---|---|-----|---------|-----|----|---|---|-----|---------|-----|----|---|---|-----|---------|-----|----|---|---|-----|---------|-----|----|---|---|-----|---------|-----|---|----|---|-----|---------|-----|---|----|---|-----|---------|-----|---|----|---|-----|---------|-----|---|----|---|-----|---------|-----|---|----|----|-----|---------|-----|---|----|----|-----|---------|-----|---|----|----|-----|---------|-----|---|----|----|-----|---------|-----|---|----|----|-----|
| | | | <p>5.3.6 A more detailed comparison of the resulting alternative trajectory is provided in Appendix 5.</p> <p>Figure 5.1 Housing Trajectory; guide for allocations and phasing</p> <table border="1"> <caption>Data for Figure 5.1: Housing Trajectory</caption> <thead> <tr> <th>Year</th> <th>Base Allowance</th> <th>Buffer</th> <th>Allowance for Market Uplift (Nuclear New Build)</th> <th>Allowance for Market Uplift</th> <th>Total</th> </tr> </thead> <tbody> <tr><td>2013/14</td><td>230</td><td>46</td><td>0</td><td>0</td><td>276</td></tr> <tr><td>2014/15</td><td>230</td><td>46</td><td>0</td><td>0</td><td>276</td></tr> <tr><td>2015/16</td><td>230</td><td>46</td><td>0</td><td>0</td><td>276</td></tr> <tr><td>2016/17</td><td>230</td><td>46</td><td>0</td><td>0</td><td>276</td></tr> <tr><td>2017/18</td><td>230</td><td>46</td><td>0</td><td>0</td><td>276</td></tr> <tr><td>2018/19</td><td>230</td><td>46</td><td>0</td><td>0</td><td>276</td></tr> <tr><td>2019/20</td><td>230</td><td>0</td><td>70</td><td>0</td><td>300</td></tr> <tr><td>2020/21</td><td>230</td><td>0</td><td>70</td><td>0</td><td>300</td></tr> <tr><td>2021/22</td><td>230</td><td>0</td><td>70</td><td>0</td><td>300</td></tr> <tr><td>2022/23</td><td>230</td><td>0</td><td>70</td><td>0</td><td>300</td></tr> <tr><td>2023/24</td><td>200</td><td>0</td><td>70</td><td>30</td><td>300</td></tr> <tr><td>2024/25</td><td>200</td><td>0</td><td>70</td><td>30</td><td>300</td></tr> <tr><td>2025/26</td><td>200</td><td>0</td><td>70</td><td>30</td><td>300</td></tr> <tr><td>2026/27</td><td>200</td><td>0</td><td>70</td><td>30</td><td>300</td></tr> <tr><td>2027/28</td><td>200</td><td>0</td><td>70</td><td>30</td><td>300</td></tr> </tbody> </table> | Year | Base Allowance | Buffer | Allowance for Market Uplift (Nuclear New Build) | Allowance for Market Uplift | Total | 2013/14 | 230 | 46 | 0 | 0 | 276 | 2014/15 | 230 | 46 | 0 | 0 | 276 | 2015/16 | 230 | 46 | 0 | 0 | 276 | 2016/17 | 230 | 46 | 0 | 0 | 276 | 2017/18 | 230 | 46 | 0 | 0 | 276 | 2018/19 | 230 | 46 | 0 | 0 | 276 | 2019/20 | 230 | 0 | 70 | 0 | 300 | 2020/21 | 230 | 0 | 70 | 0 | 300 | 2021/22 | 230 | 0 | 70 | 0 | 300 | 2022/23 | 230 | 0 | 70 | 0 | 300 | 2023/24 | 200 | 0 | 70 | 30 | 300 | 2024/25 | 200 | 0 | 70 | 30 | 300 | 2025/26 | 200 | 0 | 70 | 30 | 300 | 2026/27 | 200 | 0 | 70 | 30 | 300 | 2027/28 | 200 | 0 | 70 | 30 | 300 |
| Year | Base Allowance | Buffer | Allowance for Market Uplift (Nuclear New Build) | Allowance for Market Uplift | Total | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2013/14 | 230 | 46 | 0 | 0 | 276 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2014/15 | 230 | 46 | 0 | 0 | 276 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2015/16 | 230 | 46 | 0 | 0 | 276 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2016/17 | 230 | 46 | 0 | 0 | 276 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2017/18 | 230 | 46 | 0 | 0 | 276 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2018/19 | 230 | 46 | 0 | 0 | 276 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2019/20 | 230 | 0 | 70 | 0 | 300 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2020/21 | 230 | 0 | 70 | 0 | 300 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2021/22 | 230 | 0 | 70 | 0 | 300 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2022/23 | 230 | 0 | 70 | 0 | 300 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2023/24 | 200 | 0 | 70 | 30 | 300 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2024/25 | 200 | 0 | 70 | 30 | 300 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2025/26 | 200 | 0 | 70 | 30 | 300 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2026/27 | 200 | 0 | 70 | 30 | 300 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| 2027/28 | 200 | 0 | 70 | 30 | 300 | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| MM13 (was AM24) | 53 | Para. 5.3.6 | <p>However, current market conditions and infrastructure considerations (in particular, drainage and water supply) mean that allowance for such growth will have to be phased into the later stages of the Plan period. This will be considered in greater detail in the Site Allocations Development Plan Document. The current assumption is that, for at least the first five years of the Plan period, 230 per annum is the most that it is realistic to provide for. <u>However, in accordance with national planning policy, we will also ensure that an additional 20% is available in the first five years to allow the housing market to make up for its so-called ‘underperformance’ in recent years. Thus the supply will allow for up to 276 homes per annum.</u></p> | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| AM25 | 57/58 and 157 | Para 5.5.2 Policy SS4, pp. 57/58; DM21 page 157. | <p>Add ‘theatres’ to list in 5.5.2 5th bullet point</p> <p>Add ‘and cultural’ in two relevant places in SS4 (title and SS4D).</p> <p>Delete ‘community’ in SS4C (to make the reference comprehensive)</p> | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| AM26 | 57 | Para 5.5.2 | <p>Typographical correction to 7th bullet point</p> | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| MM14 (was AM27) | 58 | Para. 5.5.7 | <p>Protection of Community Facilities and Services: There has been wide support for the principle of protecting socially useful facilities, in all locations, from development pressures. In particular, land or buildings belonging to or providing community facilities should be protected from pressure from competing uses unless there is no demand, or sufficient alternative provision</p> | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |

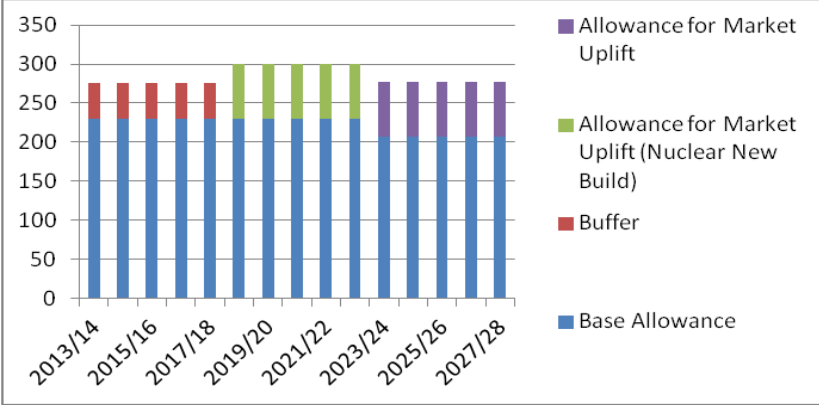
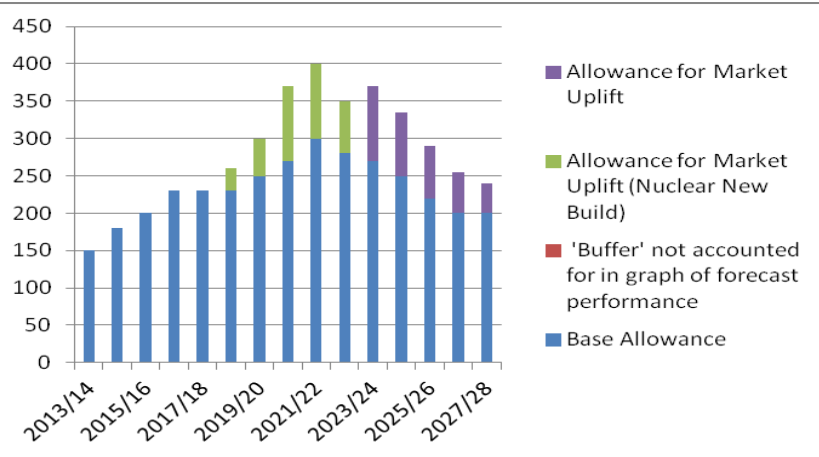
| Ref | Page | Policy/ Paragraph | Modification |
|--------------------------------|-------------|-------------------------|---|
| | | | exists. <u>For open space, sports and recreational buildings and land, including school playing fields, the criteria of NPPF paragraph 74 will apply:</u> <ul style="list-style-type: none"> • <u>an assessment must be undertaken to show that they are surplus to requirements; or</u> • <u>the loss would be replaced by equivalent or better provision in a suitable location; or</u> • <u>the development is for alternative sports and recreational provision, the needs for which clearly outweigh the loss.</u> |
| MM15 (was AM28, AM29) | 60 | Para. 5.6.6. | Policy SS5 will support the protection of existing facilities such as sports pitches, parks, play areas and allotments, which will be designated in the Site Allocations DPD and <u>Policies Proposals</u> Map. <u>The policy covers any relevant facility referred to in the audit. The Council will endeavour to preserve and enhance the Borough's green infrastructure as far as budgets permit, and will expect that new development plays its part in improving the extent, quality and accessibility of green space. This approach is complementary to that relating to other community facilities in Policy SS4. The Council's proposed requirements for open space and landscaping are set out in Policy DM12 and DM26 respectively. This will be achieved via the negotiation of planning obligations or use of Community Infrastructure Levy if adopted.</u> |
| AM30 | 62 | Policy T1B | Alteration to bullet point in T1: A595 capacity <u>improvements to the A595</u> |
| AM31 | 62 | Policy T1C | Refer to Port of Workington. Response: add (to be more precise) 'employment zones in and Port of' before the name of the town. |
| AM32 | 63 | Para 6.2.6 | Delete 'mitigatory', insert 'appropriate' |
| MM16 | 67 | Policy ENV2F | Policy ENV2 – Coastal Management F Work with partners to manage the risks associated with coastal erosion and flooding and ensure that all new development is located outside areas <u>identified as being at risk either now or in future phases of the Shoreline Management Plan.</u> |
| AM33 | 68 | Policy ENV3 | Insert 'UK and' before 'Cumbria' in first sentence; Insert 'and enhance' and delete 'and build on' in ENV3B; Add 'and stepping stones' to ENV3E. |
| AM34 | 69 | Table 6.1 | Add River Ehen (Ennerdale Water) to Keekle confluence to list of SSSIs |
| AM36 | 72 | Table 6.1 | Add reference to Cumbria Biodiversity Evidence Base |
| AM37 | 74 | Para. 7.6.3 | Add <u>'It is expected that this work will be completed in 2013. The characterisation will be depicted on the Proposals Map as revised following adoption of the site allocation document.'</u> |
| AM38 | 110 /116 | Paras. 8.5.18/8.6.13 | Move reference to Seascale Community Plan from 8.5.18 to 8.6.13 |

| Ref | Page | Policy/ Paragraph | Modification |
|------|------|--|--|
| AM39 | 110 | Para. 8.5.18 | Correct date of Parish Plan to 2011 |
| AM40 | 113 | Paragraph 8.6.8 | Insert references to Drigg and Sellafield stations. |
| MM17 | 139 | Policy DM2 B & C | <p>Policy DM2 – Renewable Energy Development in the Borough</p> <p>Proposals for renewable energy development in the Borough <u>will be supported where they must</u> satisfy the following criteria:</p> <p>B There would be no <u>unacceptable significant</u> adverse visual effects</p> <p>C There would be no <u>unacceptable significant</u> adverse effects on landscape or townscape character and distinctiveness</p> |
| MM18 | | <p>New Policy DM6B (words taken from supporting text)</p> <p>New supporting paragraphs</p> | <p>Policy DM6B – Primary Retail Frontages</p> <p>King Street in Whitehaven is designated as Primary Frontage Area consisting of four separate frontage lengths (that is, the north west and south east sides of King Street, on each side of Lowther Street), including corner properties facing respectively the Market Place, Lowther Street or Duke Street. Each frontage length is regarded as a distinct Primary Retail Frontage where retail (Class A1) should be the predominant use, and where continuous retail frontages will be supported.</p> <p>Where a unit has been vacant and evidence can be provided showing that it has been marketed for A1 retail use at reasonable price and for at least 6 months, the Council will consider permitting change of use to financial and professional services (Class A2) or restaurants and cafes (Class A3). No more than two consecutive non-retail uses will be permitted within any Primary Retail Frontage and non-retail ground floor frontages will not be permitted to exceed 25% of the length of any Primary Retail Frontage. Special consideration will also be given to minimising the impact on the character of the street of waste storage and ventilation systems associated with A3 uses.</p> <p>10.2.20 Whitehaven and the Key Service Centres of Cleator Moor, Egremont and Millom all contain defined town centres which are the focus for retail development for both convenience and comparison shopping.</p> <p>10.2.21 Whitehaven contains a defined Primary Frontages Area, covering the most intensive area of shopping along King Street, between Market Place and Duke Street. <u>The Primary Frontages Area is shown on the Proposals Policies map (see extract below).</u> The concentration of continuous shopping frontages is a major attraction to shoppers in Whitehaven and the Council will generally seek to maintain this provision by resisting non-retail development at ground floor level of these premises. At the same time, however, it is clear that the economics of retailing have been changing rapidly in recent years with increasing vacancies apparent on town centre “pitches”. Understandably these have begun to cause concern amongst local business and community groups as well as with the Council. Accordingly, the Council is prepared to relax its policy stance and to allow a certain amount of non-retail, town-centre related uses into the Primary Frontages Area but subject to certain safeguards. These relate to types of use and minimising the potential cumulative impact of change over time. In this way, where a unit has been vacant and evidence can be provided showing that it has been marketed for A1 retail use at reasonable price and for at least 6 months, the Council will consider permitting change of use to financial and professional services (Class A2) or restaurants and cafes (Class A3). The Council would expect that no more than two consecutive non retail uses are permitted within this Primary</p> |

| Ref | Page | Policy/ Paragraph | Modification |
|-----------------------|------|----------------------|---|
| | | | <p data-bbox="627 297 1487 454">Frontages area and that non retail uses make up no more than 25% of the frontage lengths of King Street in each of its two lengths, either side of Lowther Street. Special consideration will also be given to minimising the impact of the waste storage and ventilation systems associated with A3 uses on the character of King Street.</p>  <p data-bbox="627 1064 1487 1283">10.2.22 The approach otherwise is to protect and enhance the role of all the town centres by ensuring that services and facilities are concentrated within town centre boundaries. All town centres should provide a diverse offer, and this must be balanced to ensure that vitality and viability are protected. Therefore the policy seeks to regulate non-retail uses in defined town centres, whilst recognising the important role that leisure and food and drink activities have in the tourism and night time economies.</p> <p data-bbox="627 1299 1487 1357">10.2.23 The test of 'over concentration' will generally be when three consecutive premises or more are likely to fall into non-retail use.</p> |
| AM41 | 161 | Policy DM25 | Alterations to policy to make it clear that it applies to priority as well as statutorily protected species |
| AM42 | 162 | Para. 10.5.6 | Delete word 'occasionally' |
| MM19 (was AM43) | 163 | Policy DM27 B & D | <p data-bbox="627 1552 1487 1644">B Development proposals which adversely affect <u>have a significant adverse effect on</u> a Scheduled Ancient Monument or its wider site or setting will not be permitted</p> <p data-bbox="627 1659 1487 1718">D Development which affects Listed Buildings or their setting will only be permitted where it:</p> <ul style="list-style-type: none"> <li data-bbox="627 1733 1487 1762">i) Respects the architectural and historic character of the building <li data-bbox="627 1778 1487 1836">ii) Avoids any substantial or total demolition, or any demolition that is not related to proposed development affecting the building <li data-bbox="627 1852 1487 1910">iii) Does not have a <u>significant</u> adverse effect on the setting or important views of the building <li data-bbox="627 1926 1487 2004">iv) Involves a change of use to all or part of the listed building which contributes to the conservation and overall economic viability of the building, and where the use can be implemented without any adverse alterations to |

| Ref | Page | Policy/ Paragraph | Modification |
|-----------------------|---------|----------------------|---|
| | | | the building |
| MM20 (was AM44) | 165 | Policy DM28B | B Any proposed works to Trees within Conservation Areas, or protected with Tree Preservation Orders, will be required to include an arboricultural survey to justify why works are necessary and that the works proposed will, where possible, not adversely affect the amenity value of the area. <u>Applicants for development that will result in the loss or deterioration of ancient woodland or veteran trees outside woodland should demonstrate that the need for and benefits of the development will clearly outweigh the loss.</u> |
| AM45 | 173-182 | Glossary | Insert definition of green infrastructure |
| AM46 | 173-182 | Glossary | Add 'greenspace' to definition of infrastructure and definition of 'stepping stones' |
| MM21 (was AM47) | 184 | Appendix 3 | <p>a) Transport Assessments</p> <p>Transport Assessments are required by virtue of <u>Policies T1 and DM22 TSP7</u> in relation to the following:</p> <ol style="list-style-type: none"> 1. residential development in excess of 100 <u>80</u> units, or 2. employment uses in excess of 5,000 <u>4,000</u> sq. m. gross floorspace (<u>5,000 sq. m. in the case of Class B8 development</u>), or 3. hotel developments in excess of 100 bedrooms, or 4. caravan or similar holiday sites in excess of 100 units, or 5 any development that either generates in excess of 100 <u>two-way</u> heavy goods vehicles per day or <u>30 two-way</u> 100 vehicle movements in any hour or 6. any development that materially adds to local congestion or, 7. any development that may impact on the trunk road network <p>b) Travel Plans</p> <p>Also in accordance with <u>Policies T1 and DM22 TSP7</u> Travel Plans will be required for:</p> <ol style="list-style-type: none"> 1. retail development in excess of 800 sq. m. (food) and 1500 sq. m. (non-food) and 2. indoor leisure facilities in excess of 1,500 1000 sq. m. gross 3.2. office, employment, education health and services development in excess of 2500 sq. m. gross 3. new and expanded school facilities 4. development that would otherwise generate local traffic problems as identified through a transport assessment or an evaluation of a proposal. <p>And for other types of development in accordance with national guidance.</p> |

| Ref | Page | Policy/ Paragraph | Modification |
|-----------------------|-----------------------------|----------------------|---|
| | | | <p>The Borough Council will expect Transport Assessments and Travel Plans to be consistent with national guidance, currently Guidance on Transport Assessment and Good Practice Guidelines: Delivering Travel Plans through the Planning Process.</p> |
| MM22 (was AM48) | Insert at end of plan | New Appendix 5 | <p>Construction of a housing trajectory is complicated both by the macroeconomic situation and factors specific to Copeland: the housing market generally is depressed; in Copeland there is a further challenge caused by factors making it difficult to attract development (geographical peripherality and an image not encouraging to inward investment); potential future developments which should make a major difference, but which have not yet been confirmed.</p> <p>Trajectory 1 (see also the main body of the plan at paragraph 5.3.3) illustrates the need for emerging site allocations over the Plan period.</p> <p>The 'base scenario' is for an average 230 dwellings per year, or 3450 over the plan period.</p> <p>The Government instructs that a 'buffer' of an additional 20% over the basic allowance of 230 homes per annum be brought forward to 'frontload' the supply in the first five years, leading to a reduction of 10% below the allowance for the remaining 10 years.</p> <p>The trajectory also makes allowance for 'market uplift' of seventy dwellings per year in years 6 to 15 of the plan period. Years 6 to 10 coincide with the expected construction of a nuclear power station. The allowance of a total of 350 dwellings is expected to be enough to accommodate the proportion of the workforce (construction and permanent) who will be moving into the area and will seek permanent homes, and within that, the proportion who will seek housing within the Borough. In years 10 to 15 'uplift' will relate to other anticipated developments in the nuclear sector, along with supply chain and potentially other energy-related sectors.</p> <p>The total amount of house building for which land will be made available including 'market uplift' is thus at 230 per year for 5 years, and 300 per year for 10 years – a total of 4150.</p> |

| Ref | Page | Policy/ Paragraph | Modification |
|-----|------|----------------------|---|
| | | | <p data-bbox="630 338 1134 367">Trajectory 1; guide for allocations and phasing</p>  <p data-bbox="630 909 1187 938">Trajectory 2. Forecast house building performance</p>  <p data-bbox="630 1496 1485 1653">NB the house building which would take place on land included in the 'buffer' allowance- that is, allocations brought forward into the first five years - in trajectory 1 is distributed within the base allowance in trajectory 2. This is because inclusion of a site in the 'buffer' is not considered likely to have an effect on the speed at which housing is delivered.</p> <p data-bbox="630 1666 1485 1727">Trajectory 2 is a forecast of market performance in building homes during the plan period. It is based on the following assumptions.</p> <ul data-bbox="630 1780 1485 2004" style="list-style-type: none"> • Performance will gradually pick up from a relatively low figure in 2013/14 (gross delivery in 2011/12 was 150 dwellings). • Starting in the later years of this decade, and peaking in the early 2020s, there will be a Moorside-related boost (green on the graph) as construction gathers pace, with some longer term staff buying homes in the Borough (or renting 'buy-to-let' dwellings) and the power station staff increasing in number as commissioning approaches. 'Base' demand (blue) |

| Ref | Page | Policy/ Paragraph | Modification |
|-----|------|----------------------|--|
| | | | <p>will also continue to increase as the local economy grows.</p> <ul style="list-style-type: none"> • Post 2023, other new developments, primarily nuclear-related, will come on stream. |