APPENDIX A

1. Good governance means focusing on the organisation's purpose and on outcomes for citizens and service users. The function of governance is to ensure that an organisation or partnership fulfils its overall purpose, achieves its intended outcomes for citizens and service users, and operates in an effective, efficient and ethical manner. This principle should guide all governance activity. There are some general purposes that are fundamental to all public governance, including providing good quality services and achieving value for money. Public value refers to the things that public services produce, either directly or indirectly, using public money. Public value includes: outcomes (such as improved health and improved safety); services (such as waste collection); and trust in public governance.

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
1.1 Being clear about the organisation's purpose and its	Community Plan / Service Plans	Corporate Plan was revised in 2005/06.	Filed electronically.
intended outcomes for citizens and service users. The governing body should make sure that there is a clear statement of the organisation's purpose and that it uses this as a basis for its planning. It should constantly review the decisions it takes, making sure that they further the organisation's	Community Strategy New and updated Corporate Plan including mission and values Service Plans - Members use the above plans as part of the budgetary process	Publication of 2005/06 Service Plans was delayed, due to delay in implementing the organizational restructure. Deadline for 2006/07 Service Plans is 31/3/06. Service Reviews were considered as part of budget process.	Held by Policy Unit. To be published on intranet 06/07. Budget process file.
purpose and contribute to the intended outcomes for citizens and users of services.	Scrutiny Committee Work Plans	Each Overview and Scrutiny Committee had an approved Work Plan. Revised Community Strategy	Committee minutes.
	Action: review Corporate Plan when Community Strategy is revised (around February 2006)	was delayed. Draft Corporate Plan 2005/07 submitted to Exec 21 02 06 prior to Full Council approval in June 2006.	A

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
1.2 Making sure that users receive a high quality service The governing body should decide how the quality of service for users is	Service Standards – customer charters Performance Indicators – local PIs	Customer Service Strategy and Commitments approved by the Executive 21 02 06. Quarterly performance monitoring	B
to be measured and make sure that it has the information it needs to review service quality effectively and regularly.	Regular Performance Monitoring reports. Corporate Team focus on specific PIs	on Service Plans to Corporate Team. Quarterly reports to Executive on corporate plan objectives and Pl's.	С
As part of this, it should ensure that it has processes in place to hear the views of users and non-users from all backgrounds and communities about their needs, and the views of service users from all backgrounds about the suitability	Communications Strategy	The Communications Strategy was agreed in principle at the Improvement Plan Project Board 22 03 06. Further consultation needed. To be in place by end of May 2006.	D
and quality of services. The governing body should use this information when making decisions about service planning and improvement. Executive report on Customer Satisfaction response/ improvement following survey.	Improving Customer Satisfaction project - Leisure non user survey - Community Voice - Youth Council - User satisfaction - CEN - LSP - Copeland Direct	Customer First Project to address issues identified as deteriorating in terms of public satisfaction. Meetings held, action plans drawn up, first newsletter reporting progress published in February 2006. Stakeholder Group meeting 7/3/06.	E
	- Joint Parish meetings - LPSA2	Youth Council met 3 times in 2005/06 – Question time with Councillors; Waste, Bullying & Clean Neighbourhoods; Annual Forum. NB Leisure Trust from 1/4/06.	E

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
1.2 Making sure that users receive a high quality service cont'd			
Good practice examples: • Give Members a specific responsibility to ensure that information about users' experiences is collected, brought to the attention	Publicise results of surveys and Council's response.	Best Value Performance Plan Summary circulated with all Council Tax bills for 2006/07.	E
of the governing body and used in its decision making.	Increased sharing of learning through formal and informal complaints.	Revised Complaints Monitoring Procedure introduced in October 2005. Includes action identified to address the problem and central analysis of complaints and responses by Customer Services Manager.	F

Principle and Application	How Copeland Borough Council	Comments	Working
1 O Malia a suma that tassa areas	demonstrates compliance		Paper
1.3 Making sure that taxpayers receive value for money	Best Value and Local Performance	Performance Monitoring	С
The governing body should decide how value for money is measured	Indicators.	arrangements were in place.	0
and make sure that it has the information it needs to review value for money effectively, including information about similar organisations, for comparison. It should use this	Benchmarking Performance Networks	Specific areas reviewed in line with national standards e.g. Benefits Administration. Action plan agreed.	
 information when planning and reviewing the work of the organisation. Good practice examples: Compare information about the efficiency, effectiveness and quality 	Efficiency agenda – looking at alternative ways of delivery Process Improvement team identified in the restructure Restructure reviewed admin support to create efficiencies	Performance Improvement Team set up as part of the restructure in 2005/06. Workplan agreed with, and progress reported to, the Resources Steering Group.	G
of service provided by similar organisations; analyse why levels of efficiency, effectiveness and quality are different elsewhere.	Action: Consider using new tools to measure performance against other similar authorities in revised CPA process	Audit Commission pro formas used for Direction of Travel, Value for Money and the Use of Resources.	К

APPENDIX A

2. Good governance means performing effectively in clearly defined functions and roles

Good governance requires all concerned to be clear about the functions of governance and their own roles and responsibilities and those of others, and to behave in ways that are consistent with those roles. Being clear about one's own role, and how it relates to that of others, increases the chance of performing the role well. Clarity about roles also helps all stakeholders to understand how the governance system works and who is accountable for what

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
2.1 Being clear about the functions of the governing body (the elected Council)			
The primary functions of the governing body are to: • establish the	Constitution – identification or roles and yearly review of delegations Scheme of Delegation	Revised Constitution approved by Full Council April 2005. Further revision April 2006.	Н
• establish the organisation's strategic direction and aims, in conjunction with senior	Corporate Plan & Budget approved by Council	Revised Corporate Plan in 2005/06	A C
 managers ensure accountability to the public for the 	Bi-monthly performance reports to the Executive.	Performance against Corporate Plan objectives reported quarterly to the Executive.	C
organisation's performance • assure that the	Annual appraisals	Appraisals conducted as part of implementation of restructure – June 2005.	1
organisation is managed with probity and integrity.	Code of Conduct	Revised Code of Conduct for Employees issued January 2006.	G5
	Code of Corporate Governance	Good Governance Standard adopted July 2005.	Audit
	Internal Audit – Audit Committee etc.	Quarterly reports to Audit Sub Group and Annual Reports on Internal Control and Corporate Governance.	reports / SIC evidence

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
In order to direct strategy and ensure that this is implemented and that the organization achieves its goals, the governing body has to: allocate resources and monitor organisational and senior management performance delegate to management oversee the appointment and contractual 		Budget approval and performance monitoring arrangements. Scheme of delegation & ad hoc specific delegations approved by the Executive.	Budget process audit file & C H
 arrangements for senior managers, and make sure that effective management arrangements are in place understand and manage risk. 	Personnel Panel/Executive	Personnel Panel make senior management appointments. Overview and Scrutiny have been tasked with reviewing the effectiveness of the 2005 organisational restructure. Review to be undertaken by July 2006.	
	PID's for major projects etc	The Executive approve PID's for major projects. These include a risk analysis. Improvement Board monitor progress on major projects.	J
	Action: provide risk management training for all Members	Risk Management Strategy covered at the Corporate Governance seminar for Members 27/3/06.	L

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
 Ways of achieving these primary functions include: constructively challenging and scrutinising senior managers 	Code of Corporate Governance - Forward Plan - Scrutiny Committee + links to LSP	Adopted Good Governance Standard. Forward Plan maintained. Scrutiny Committees have agreed workplans.	agendas & minutes.
 ensuring that the voice of the public is heard in decision making 	 Planning Panel – public have right to speak Council meetings allow process for questions from the public 	Council Meetings & Planning Panels held regularly with time allocated to public questions.	
 forging strategic partnerships with other organisations. 	 use of internet Allerdale Borough Council, Cumbria County Council, National Park, Environment Agency, 	Website invites comments, in general and on specific topics. LSP, Western Lake District Tourism Partnership.	М
The governing body should set out clearly, in a public document, its approach to performing each of the functions of governance. This should include a process, agreed with Senior managers, for holding senior managers to account for achieving agreed objectives and	National Park, Highways etc. etc. OSC's holding Executive and senior managers to account: OSC Chairs and Vice Chairs monitor Executive reports after each meeting. Scrutiny call-ins of Executive decisions take place. OSC's commission briefings from	OSC Work plans. Call-in procedure.	
implementing strategy. The elected Members should explain how and why their approach to each function is appropriate for the size and complexity of the organisation.	performance monitoring information. Executive review the Corporate Plan Action: consider formalising the Scrutiny of Executive reports, as part of a review of OSC Structure	Exec 21/2/06 reviewed draft Corporate Plan. Members considered this action and decided that it was not required.	

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
2.2 Being clear about the responsibilities of Members and senior managers and			
making sure that those responsibilities are carried out. The elected Members take collective responsibility for the governing body's decisions.	The roles and responsibilities of Members are set out in the Constitution in relation to the individual roles of Committees, panels and the Executive and in relation to delegation of powers to portfolio holders and senior officers.	Revised Constitution approved by Full Council April 2005. Further revision April 2006.	Н
 The Members role is to: contribute to strategy: Members bring a range of 	Executive, Overview & Scrutiny Committees, Portfolio holders, Improvement Board		
 perspectives to strategy development and decision making make sure that effective management arrangements and an effective team are in place 	Major review of structure following stock transfer Creation & development of new corporate team – programme of development and plans to cascade to all.	Organisational restructure implemented from June 2005, including the recruitment of a new Corporate Team.	
 at the top level of the organisation delegate: Members help to clarify which decisions are reserved for the governing body, and then clearly delegate the rest 	Scheme of delegation reviewed annually	Revised Scheme of delegation approved by Full Council April 2005. Further revised April 2006.	H
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nitteeSvstem\2006\Audit\31 Mav\Corporate (Governance Report 2005 06 Appendix A Compliance	with the Good Governance Standard.doc	

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
 2.2 Continued hold senior managers to account: the governing body delegates responsibilities to senior managers. Members have a vital role in holding senior managers to account for their performance in fulfilling those responsibilities, including through purposeful challenge and scrutiny be extremely discriminating about getting involved in matters of operational detail for which responsibility is delegated to senior managers. 	Regular performance reports to the Executive to monitor performance on BVPI's and delivery of key service objectives. Corporate appraisal process Informal meetings with portfolio holders and executive to raise issues Action : Review effectiveness of the restructure (OSC PR January 2006) Review scheme of delegation more regularly	Due to delay in implementing the restructure to June 2005 and the subsequent time needed to recruit, the review of its effectiveness by OSC PR has been delayed until July 2006. Revised Scheme of delegation approved by Full Council April 2005. Revised annually or more frequently if required. Last revised April 2006.	

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
2.2 Continued			
The Leader of the Council and the Chief Executive	The Leader and Chief Executive have a good working relationship	NB The current Chief Executive is retiring in April 2006.	
The Leader and the Chief Executive share in the leadership role. The Leader's role is to lead the governing body, ensuring it makes an effective contribution to the governance of the organisation; and the Chief Executive's is to lead the organisation in implementing strategy and managing the delivery of services. A good working relationship between the two can make a significant contribution to effective governance.	Action: Roles and responsibilities to be clear and documented. Democratic Services to consider job profiles for leading members.	All Members have been undergoing a programme of personal development in 2005/06. This has resulted in a programme of training. This requirement was to be added to the programme.	L
The Deputy Leader's role includes supporting the Leader in his or her role, and, on occasion, informing the Leader of any concerns that Members have about the conduct of the governing body.			

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
2.2 Continued			
The governing body should clarify that all its Members have collective responsibility for its decisions and have equal status in discussions. The Leader and other Members should challenge individual Members if they do not respect constructive challenge by others or if they do not support the collective responsibility for fulfilling the organisation's purpose and for working towards intended outcomes for citizens and users of services.	Action: this issue to be raised for discussion during a workshop for Members on the Good Governance Standard	Workshop took place 27/3/06.	L
The governing body should set out a clear statement of the respective roles and responsibilities of Members and senior management and its approach to putting this into practice.	Protocol on Member / Officer relations approved by Council on 12 April 2005.	Still in effect.	Н

Principle and Application	How Copeland Borough Council	Comments	Working
	demonstrates compliance		Paper
2.2 Continued			
		Scheme of Delegation and Member/ Officer	H
The roles of Leader and Chief		protocol in place.	
Executive provide a check and			
balance for each other's authority.			
The Leader and the Chief			
Executive should negotiate their			
respective roles early in the			
relationship (within a framework in			
which the Leader leads the			
governing body and the Chief			
Executive leads and manages the			
organisation) and should explain			
these clearly to the governing			
body and the organisation as a			
whole.			

Principle and Application How Copeland Borough demonstrates complian		Working Paper
	ce issues for Workshop took place 27/3/06.	Ŭ

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
2.3 Continued The governing body should value the perspectives which Members appointed from different backgrounds bring, but should make clear that these appointed Members are not expected to provide the only source of information about the specific groups whose background or experiences they share. Where appointed Members are asked to provide authoritative information about the views and experiences of such groups, they should have access to systems for collecting this information.	Action: Communciation strategy to consider how information can be collated and shared	The Communications Strategy was agreed in principle at the Improvement Plan Project Board 22 03 06. Further consultation needed. To be in place by end of May 2006. Not necessarily all covered in the Communication Strategy. OSC have already reviewed some of this and this work to be considered in the light of a required policy.	D
2.3 Continued The governing body should ensure that the organization engages effectively with the public and service users to understand their views, and that the governing body has access to reliable information about the range of public opinions and the satisfaction of all groups of users of services.	Scheme of Delegation allows portfolio holder/officers discretion. Action: Communications Strategy to address how Members gather feedback from users, possibly through new forms of Councilor Surgeries, and how that information is shared and informs decision-making.	Draft Communications Strategy includes a review of Consultation methods.	D

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
Good practice examples: performing effectively in clearly defined functions and roles • The governing body can meet its responsibility for strategy by scrutinising and challenging proposals developed by senior managers, or by involving itself actively in strategy formulation from the earliest stages.			
• In developing and pursuing the organisation's strategic direction, the governing body is advised to make judgements about, and help to regulate, the scale and pace of change that the organisation can handle successfully.	- Independent advice provided recently by consultant (Solace) to Executive and		
• In appointing and remunerating the Corporate Team, it is good practice to establish a remuneration and appointments committee, made up of Members who are free of vested interests, to make recommendations to the governing body.	Personnel Panel. - All senior posts are committee appointments Action: Review membership and attendance at Neighbourhood Forums	LSP is currently considering the role of JNF/LSP/LA's etc. Once completed, this work will be considered by the Executive.	

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
2.3 Continued			
• Publishing job descriptions for the Leader, Deputy Leader and Chief Executive can help others to know what to expect.	Action: Democratic Services to consider the need for job profiles.	Discussed at Member Workshop on Corporate Governance 27/3/06. Job profiles for Leader and Deputy Leader still to be developed.	
 Even for small organisations or partnerships with limited resources, separation of the 	Corporate Team's job profiles to be reviewed as part of the Restructure Review.	Review by OSC deferred to July 2006. Will also be reviewed as part of Employee Development Interviews early in 2006.	
Leader and the senior management role is advisable, with senior management being responsible for putting decisions into practice.	All job profiles to be made available on intranet	When job profiles finalized.	

APPENDIX A

3. Good governance means promoting values for the whole organisation and demonstrating the values of good governance through behaviour

Good governance flows from a shared ethos or culture, as well as from systems and structures. It cannot be reduced to a set of rules, or achieved fully by compliance with a set of requirements. This spirit or ethos of good governance can be expressed as values and demonstrated in behaviour.

Good governance builds on the seven principles for the conduct of people in public life that were established by the Committee on Standards in Public Life. Known as the Nolan principles, these are: selflessness, integrity, objectivity, accountability, openness, honesty and leadership.

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
3.1 Putting organisational values into practice The governing body should take the lead in establishing and promoting values for the organisation and its staff. These values should be over and above legal requirements (e.g. anti-discrimination, equal opportunities and freedom of information legislation) and should build on the Nolan principles. They should reflect public expectations about the conduct and behaviour of individuals and groups who control public services. The governing body should keep these values at the forefront of its own thinking and use them to guide its decision making.	Mission and corporate values incorporated in the Corporate Plan. Action: Values to be given a higher profile.	Values are published in the Best Value Performance Summary, the Customer Service Strategy and Corporate Team's Commitments.	E B

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Principle and Application	How Copeland Borough Council	Comments	Working
· · ·	demonstrates compliance		Paper

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3.2 Individual Members behaving in ways that uphold and exemplify effective governance			
Members should live up to the Nolan principles and to any approved codes or guides to ethical conduct for their organisation or sector. They should also demonstrate through their behaviour that they are focusing on their responsibilities to the organisation and its stakeholders. Good practice examples: promoting values for the whole organisation and demonstrating the values of good governance through behaviour	There have been no complaints upheld by the Standards Board for England. Code of Conduct Member/Officer protocol Register of members interests –with regular reminders sent to Members and guidance included in induction packs.	Code of Conduct, Member/Officer protocol and Register of Interests in place.	
 The governing body promotes and upholds values for the organisation. These may include: responding to a diverse public and striving to reduce inequality among service users committing to openness and transparency in decisions and use of resources 	Action: <u>Draft Comprehensive</u> Equality Policy and action plan Publication scheme in place in the public domain Access to Services action plan.	Executive 21/2/06 recommended Full Council 28/2/06 to approve the Comprehensive Equality Policy. Publication Scheme on the web site. Need to monitor progress on	0
 striving for public good and ignoring personal interests promoting good relationships within the organisation, with the public and service users 	Dignity at work policy Review of Part II reports to ensure that only the specific items defined by legislation are included in Part II reports.	Access to Services action plan. Dignity at work policy in place. Guidance issued re Part II reports.	
and with other organisations.	Arrangements in place for Freedom of Information Act.	Arrangements in place for Freedom of Information Act, including guidance notes.	Р

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
 3.2, Individual Members behaving in ways that uphold and exemplify effective governance (Continued) The governing body makes clear the standards of behaviour that it expects from Members and staff. 			
Good practice in the behaviour of individual Members may include: • attending regularly and being actively involved in decision making	Codes of Conduct in place. Employee Code of Conduct to be revised as at March 2005. Anti-Fraud & Corruption Strategy and Planning Code of Conduct both in place.	Revised Employee Code of Conduct issued Jan. 2006.	I
 informing oneself and preparing for decision making making contact with other organisations and forging and maintaining links with the world outside the organization 	Member training Member appointments to Outside Bodies	2005/06 Programme of Member personal development. Revised draft guidance for members appointed to outside bodies – Feb 2006. Approved by OSC PR 27/4/06.	N
 engaging willingly and actively with the public, service users and staff, within an agreed communication framework. 	Action: Address these issues as part of the workshop for Members on the Good Governance Standard.	Workshop held 27/3/06.	

APPENDIX A

4. Good governance means taking informed, transparent decisions and managing risk

Decision making in governance is complex and challenging. It must further the organisation's purpose and strategic direction and be robust in the medium and longer terms. To make such decisions, Members must be well informed.

Members making decisions need the support of appropriate systems, to help to ensure that decisions are implemented and that resources are used legally and efficiently. A governing body may, for example, adopt the discipline of formally reviewing implementation of a new policy after a defined initial period, to see whether it is working as intended.

Risk management is important to the successful delivery of public services. An effective risk management system identifies and assesses risks, decides on appropriate responses and then provides assurance that the chosen responses are effective.

A risk management system should consider the full range of the organisation's activities and responsibilities, and continuously check that various good management disciplines are in place, including:

- strategies and policies are put into practice in all relevant parts of the organisation
- strategies and policies are well designed and regularly reviewed
- high quality services are delivered efficiently and effectively
- performance is regularly and rigorously monitored and effective measures are put in place to tackle poor performance
- laws and regulations are complied with
- information used by the organisation is relevant, accurate, up-to-date, timely and reliable
- financial statements and other information published by the organization are accurate and reliable
- financial resources are managed efficiently and effectively and are safeguarded
- human and other resources are appropriately managed and safeguarded.

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
4.1 Being rigorous and transparent about how decisions are taken A hallmark of good governance is a clearly defined level of delegation by the governing body to the senior management team for decision making. The governing body sets policies as parameters within which the senior management team works on the behalf of the governing body. For this to work well, it is important that Members do not concern themselves with levels of detail that are inappropriate for their role, while	Delegation Scheme forms part of the Constitution, is kept under review and updated when necessary. Approved by Council on 12 April 2005. Includes a detailed list identifying specific officers.	Delegation Scheme in place and revised as necessary.	Н
ensuring that they are not too far removed to provide effective oversight and scrutiny. The governing body should draw up a formal statement that specifies the types of decisions that are delegated to the senior management team and those that are reserved for the governing body.	Action: review with other authorities as part of next review.	This will be done as part of the 2006/07 review.	

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
4.1 Continued			•
Governing bodies should state clear objectives for their decisions. In their public record of decisions and in explaining them to stakeholders, they should be explicit about the criteria, rationale and considerations on which decisions are based, and, in due course, about the impact and consequences of decisions.	The Statement of Executive Decisions has been revised to bring greater clarity to the decision-making process.	Format continued to be used in 2005/06.	SEDs on the website.
There are also statutory requirements for the types of decisions and information that can or must be excluded from the public domain, e.g. information about individuals.	It is believed that Copeland Borough Council is the only Council to split part II reports, in order that only the specific pieces of information which are exempt are not disclosed, and that the majority of the information is open to the public.	Practice continued in 2005/06.	Agendas on the web-site
Conflicts can arise between the personal interests of individuals involved in making decisions and decisions that the governing body needs to make in the public interest. To ensure probity and to avoid public concern or loss of confidence, governing bodies have to take steps to avoid any such conflicts of interest, whether real or perceived.	Register of Members' and Officers' Interests in place. Also formal procedure for declaration of interests at each Committee / Panel meeting.	Practice continued in 2005/06.	

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
4.1 Continued	•		•
Good practice example: • A register of Members' and Officers' interests will make governing bodies and others aware of any real or perceived conflicts of interest and facilitate the exclusion of people with personal interests in a decision from influencing or taking part in that decision.	As above	As above	
4.2 Having and using good quality information, advice and support Good quality information and clear, objective advice can significantly reduce the risk of taking decisions that fail to achieve their objectives or have serious unintended consequences. Members need to receive rigorous analyses of comprehensive background information and evidence, and of the options for action. As governance decisions	All reports for Executive decisions include legal and financial implications. Reports are withdrawn if there has been no consultation with the Head of Legal and Democratic Services or the Head of Finance and Business Development. Seek external advice when appropriate	Practice evidenced in Committee reports for 2005/06.	
are complex and can have significant consequences, Members also need professional advice e.g. on legal and financial matters and governance procedures. Such professional advice is also needed at other levels in the organisation where decisions are taken.	e.g. Counsel, stock transfer experts.	Consultants appointed to advise on transfer to Leisure Trust from 1/4/06.	

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
 4.2 Continued Good practice examples: It is helpful to draw on the support of an officer or independent adviser who can advise on legal issues and procedure, and who has the authority and status to challenge governance practice if necessary. This works best where there are safeguards and reporting relationships in place to make sure that advice is not easily ignored. The governing body should ensure that it is provided with information that is fit for purpose. It should be tailored to the functions of the governing body (see 2.2) and not to detailed operational or management issues, with which the governing body should not, in general, be concerned. Information should provide a robust analysis and not obscure the key information by including too much detail. 	Monitoring officer or deputy always at Executive/Council Constitution requires members to listen to advice and record if not in agreement.	Practice continued in 2005/06.	

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
 4.2 Continued The governing body should ensure that information is directly relevant to the decisions it has to take; is timely; is objective; and gives clear explanations of technical issues and their implications. The governing body should also ensure that professional advice on legal and financial matters is available and used appropriately in its own decision making and elsewhere throughout the organisation when decisions that have significant legal or financial implications are taken. The governing body should not be reluctant to use the organisation's resources to provide the information and advice that is needed for good governance. However, it should not make disproportionate demands on senior managers 	• •	Comments 2005/06 Programme of Member personal development. Further consultancy advice sought in 2005/06 for recruitment of new Chief Executive. Requests for in-depth scrutiny formalized in OSC approved workplans for 2005/06.	-
by asking for information that is not necessary or appropriate for the governing body's role. The governing body should arrive at a judgment about its information needs in discussion with senior managers.			

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
4.3 Making sure that an effective risk management system is in operation The governing body should ensure that the organisation operates an effective system of risk management. This should include:			
 identifying key strategic, operational and financial risks assessing the possible effects that the identified risks could have on the organisation agreeing on and implementing appropriate responses to the identified risks (internal control, insure, terminate, modify, accept) putting in place a framework of assurance from different sources, to show that risk management processes, including responses, are working effectively reporting publicly on the effectiveness of the risk management system through e.g. an annual statement on internal control, including, where necessary, an action plan to tackle any significant issues making it clear that the governing body carries 	Strategic Risk Register is in place but is being updated as at March 2005. This includes how the risk is to be managed. Operation Risk Registers are being compiled as at March 2005. Project Initiation Documents Improvement Board Corporate Plan Performance Monitoring Audit Plan Statement of Internal Control process Risk Management Group – reviewed and relaunched	Strategic and Operational Risk Registers were in place and revised where appropriate in 2005/06. Revised Risk Management Strategy in line with restructure drafted 17/2/06. Consultation, then submitted to the Executive 25/4/06. Improvement Board monitored progress on major projects. Performance monitoring arrangements operated throughout 2005/06. SIC process for 2005/06 co- ordinated by Head of Policy & Performance.	Audit electroni c files. R J C S
ultimate responsibility for the risk management system.	Action (as before): Member training in Risk Management.	Covered in Member Workshop 27/3/06.	

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
4.3 Continued	•		•
 Good Practice examples: Documenting all risks in a risk register, together with the risk 'score' and the job title of the person responsible for ensuring that the risk is managed, will help with risk management. The highest risks in the register can be given priority in review procedures to provide assurance on the effectiveness of risk 	Operational Risk Registers being compiled in this format as at May 2005.	Compiled and reviewed in 2005/06. Review of risk formed part of departmental performance monitoring process.	Audit electroni c files.
 responses. Gaining assurance that risk management arrangements are working effectively can be delegated to an audit committee or equivalent body, where the size of the organization makes this practical. Relevant work of internal audit, external audit, review agencies and inspectorates can be drawn on to provide assurance on the effectiveness of risk management. From time to time, governing bodies may decide to commission information from independent sources, outside senior management, in order to supplement or validate information from senior management. 	Individual internal audit reports give an opinion on the risk position. These will be summarized in an annual report to be drafted in April 2005. Action plans are drawn up in response to the external audit annual inspection and management letter and to the BFI report received March 2005.	Quarterly reports to the Audit Sub Group, together with an Annual Audit Report on Internal Control. Oustanding key recommendations reported to the Audit Sub Group on a quarterly basis.	Reports and minutes.

APPENDIX A

5. Good governance means developing the capacity and capability of the governing body to be effective

Public service organisations need people with the right skills to direct and control them effectively. Governing bodies should consider the skills that they need for their particular situation. To enrich governance deliberations by bringing together a group of people with different backgrounds, governing bodies need to encourage people from different parts of society to stand for election. Public trust and confidence in governance will increase if governance is not only done well, but is done by a diverse group of people who reflect the community.

Governance is also likely to be more effective and dynamic if new people with new ideas are appointed regularly, but this needs to be balanced with the need for stability to provide continuity of knowledge and relationships.

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
5.1 Making sure that appointed and elected governors have the skills,	ACE programme Member training	ACE programme continued in 2005/06.	
 knowledge and experience they need to perform well. A governing body with elected Members should commit itself to developing the skills that it has decided its Members need, so that they can carry out their roles more effectively. Good practice example: It is good practice to review continually the range of expertise needed on the governing body, so that any gaps can be filled when posts become vacant and when training and development plans are made. A skills audit of Members is a useful way of identifying their strengths and any skills gaps. 	 There is an approved Members Training & Development Plan. The Leader and three other member attended the Leadership Academy Programme. ACE Programme LSP Improvement Plan – Community Leadership Action: Implement effective training for the Executive and Chairs and consider ways of development 	Programme of Member personal development.	L

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
The governing body can avoid over-			-
dependence on a few individuals by making sure			
that enough Members have the critical skills.			
5.1 (Continued)			
The governing body should decide how to	Member development	Personal Development	
encourage more people, from a wider cross-	O mutine and the former lange and	Programme for	L
section of society, to come forward as potential	Scrutiny support – formal process	Members.	
Members. This includes reviewing the Member's	Members services – admin support		
role to make sure that: it is fulfilling and coherent; it is feasible to do within the time and with the	Youth Council – potential future members	Two Youth Councils	
support available; and it is sufficiently well		held, plus Annual	
understood by potential Members. The search for		Meeting.	
a more diverse membership of the governing body		weeting.	
should not be at the expense of a membership	Independent Remuneration panel to review	Interim review in	Е
that has the necessary skills.	levels of allowances.	2005/06.	
Good practice example:			
People involved in Member selection could	Action: Open a debate on innovative,	Action still outstanding	
consider what they might do to develop further the	possibly unconventional ways of	as at 18/4/06	
pool of people interested in public service	working for Members, which might open		
governance, and to develop the capability of	Membership to a broader range of		
potential Members who do not yet have the skills	candidates.		
needed for the role.			
• Where other organisations nominate people to			
become governors, the governing body should			
set out clearly to the nominating body the set			
of skills and perspectives that would be most			
helpful.			
Bodies that nominate governors for other			
organisations are advised to present more than one nominee for interview.			

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
5.2 Developing the capability of people with governance responsibilities and evaluating their performance, as individuals and as a group Members need both skills and knowledge to do their jobs well. Skills need to be developed continually to improve performance in the functions of the governing body (see 2.1).	Action: Democratic Services to consider Personal Development Plans for Members, identifying individual training needs and developing a corporate Member training programme.	Programme of Personal Development for Members.	L
The necessary skills include the ability to scrutinise and challenge information received from senior management, including skills in financial management and the ability to recognise when outside expert advice is needed. Knowledge also needs to be updated regularly to equip Members for changing circumstances.			
An appraisal and performance review of individual Members demonstrates that their role and contribution is important and valued and provides an opportunity for them to take stock of their own development needs. The governing body can improve its collective performance by taking the time to step back and consider its own effectiveness.			

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
5.2 (Continued) New Members should receive a thorough induction that is tailored to their role in the organisation. All governors should have	Induction training takes place for all new Members. This is followed by a Member Training Programme.	Induction training carried out where appropriate.	L
opportunities to develop further skills and to update their knowledge throughout their period of membership of the governing body, and should take seriously their responsibilities to identify and address their development needs. Individual Members should be held to account for their contribution through regular performance reviews. These should include an assessment of any training or development needs. The governing body should regularly review its	Action : Personal Development Plans would identify all training needs and help to develop a comprehensive training programme.	Personal Development Programme in 2005/06.	L
 performance as a whole. The review should involve assessing its ways of working and achievements and agreeing an action plan to put in place any necessary improvements. Good practice example: Induction for Members could include an introduction to the local environment and the 	Annual report – Best Value Performance Plan	Annual report on performance published as part of the Best Value Performance Plan – issued with Council Tax bills.	E
sector, the organisation's relationships with other bodies and the context for the organisation's strategy.			
 It can be useful to review a governor's needs for further information or explanation six months or a year after his or her induction. 			
	Page 32 of 41	Personal Development Programme in 2005/06.	
nitteeSystem\2006\Audit\31 May\Corporate Governance Report	2005 06 Appendix A Compliance with the Good Governa	ance Standard.doc	

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
5.3 Striking a balance, in the membership of the governing body, between continuity and renewal All governing bodies need continuity in their membership, so that they can make the most of the pool of knowledge and understanding and the relationships that have been formed both inside and outside the organisation. It is also important that governing bodies are stimulated by fresh thinking and challenge and that they avoid lapsing into familiar patterns of thinking and behaviour that may not best serve the organisation's purpose. However, turnover in membership that is too extensive or too frequent can mean that the organisation loses the benefit of longer-serving Members' learning and experience. The governing body should decide how to strike the necessary balance, in its membership, between continuity in knowledge and relationships on the one hand and renewal of thinking on the other. It should explain the reasons for its policy.	The Constitution gives the flexibility to change Portfolio Holders' areas of responsibilities at regular intervals.	Constitution revised April 2005 & April 2006. Corporate Governance Workshop held 27/3/06. Policy still to be developed as at 18/04/06.	L

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
5.3 (Continued)			-
Where an outside body appoints governors, the governing body should explain its preferred approach to continuity and renewal. Options include fixed terms of membership or limits on the number of terms a Member can serve. Another option is to assess individual Members for their continuing objectivity every time they are being considered for reappointment; independence of mind and the ability to take new approaches are enduring characteristics of some individuals.			
Good practice example: • By sharing specific responsibilities among its members on a rota basis, the governing body can ensure that important knowledge is not vested in one or a few individuals.		Membership of Committees / portfolioholders reviewed annually.	

APPENDIX A

6. Good governance means engaging stakeholders and making accountability real

Governing bodies of public services have multiple accountabilities: to the public (citizens) and to those who have the authority, and responsibility, to hold them to account on the public's behalf. These include: commissioners of services, Parliament, ministers, government departments and regulators.

Real accountability requires a relationship and a dialogue. It involves an agreed process for both giving an account of your actions and being held to account; a systematic approach to put that process into operation; and a focus on explicit results or outcomes. Real accountability is concerned not only with reporting on or discussing actions already completed, but also with engaging with stakeholders to understand and respond to their views as the organisation plans and carries out its activities.

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
6.1 Understanding formal and informal accountability relationships The governing body should make clear, to itself and to staff, to whom it is accountable and for what. It should assess the extent to which each relationship serves its purpose, including whether any relationships need to be strengthened and whether any dominate to the detriment of serving the purpose of the organisation and being accountable to other stakeholders. If so, the governing body should discuss those tensions and work to fill any gaps in its accountability. It should also raise any concerns with those organisations to which it is formally accountable and, where possible, try to negotiate a more balanced position.	Constitution – scheme of delegation Action : Implement partnership protocol	Constitution revised April 2005. Partnership protocol still outstanding as at 18/04/06.	

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
 6.2 Taking an active and planned approach to dialogue with and accountability to the public. For elected Members, the manifesto and the ballot box are the foundation of the accountability relationship; but good governance also requires an ongoing dialogue between them and their electorate. If dialogue is to develop and continue, organisations need to encourage and maintain the interest and confidence of the public and service users. Although these two groups overlap to a large extent, the relationship with the public is one of accountability, whereas the relationship with service users is one of consultation and responsiveness. Both groups are diverse, consisting of people with different characteristics and experiences and from many different backgrounds. Approaches to developing a dialogue have to recognise these differences, so that the views of a full range of people are heard. Confidence and interest can both be damaged easily, especially when things go wrong. The organisation's ability to respond to such circumstances is also an 	demonstrates compliance Communication Strategy	Communications Strategy agreed in principle at the Improvement Plan Project Board 22 03 06. Further consultation needed. To be in place by end of May 2006. Includes consultation.	D

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
 6.2 (Continued) The governing body should make it clear that the organisation as a whole seeks and welcomes feedback, and ensure that it responds quickly and responsibly to comment. Complaints are a vital and necessary part of feedback, and there should be clear leadership within the governing body on handling and resolving them, and ensuring the lessons learnt are used to improve the service. 	Formal Complaints Procedure and dedicated officer in place. Mechanism also in place to handle informal complaints via the Customer Service Officers.	Revised Complaints Monitoring Procedure introduced in October 2005. Includes action identified to address the problem and central analysis of complaints and responses by Customer Services Manager.	F
The governing body should ensure that the organisation has a clear policy on the types of issues on which it will consult or engage the public and service users, respectively. This policy should clearly explain how the organisation will use this input in decision making and how it will feed these decisions back to the public and to service users. The policy should make sure that the organisation hears the views and experiences of people	Communication Strategy Best Value review –external led to action plan now looking at internal communications. Consultation Strategy	Communication Strategy – as above – includes consultation.	D
of all backgrounds. Each year, the governing body should publish the organisation's purpose, strategy, plans and financial statements, as well as information about the organisation's outcomes, achievements and the satisfaction of service users in the previous period.	Annual Best Value Performance Plan includes key objectives for the coming year, key achievements during the past year, the financial position and feedback from satisfaction surveys. Financial Accounts.	Annual Best Value Performance Plan includes key objectives, key achievements, financial position and customer feedback. Annual Statement of Accounts published.	E

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
6.2 Continued	•		•
Good practice examples: • It is good practice to assess the effectiveness of policy and arrangements for dialogue with service users and accountability to the public, to evaluate their impact on decisions and to decide what improvements may be needed.	Structure – now includes a communications manager	Communication Manager appointed and strategy drafted.	D
• Organisations can use a range of models, from citizens' juries to community time banks (mutual volunteering by members of the public, working alongside service providers to support their neighbours), to promote public and user involvement in public service design, delivery and	 Community Voice/Citizens Panel Surveys – Customer Satisfaction LSP/CEN 	Community Voice Surveys in Nov. 2005. 3 tracking surveys for Customer First.	E
 evaluation. It is good practice to publish information on research into the public's views of the organisation and information on service users' views of the suitability and quality of the services they receive. It is important to include the diversity of the public and of service users in this information, to give a complete and accurate picture. 	- Copeland Matters	Copeland Matters published 3 times in 2005/06.	

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
 6.3 Taking an active and planned approach to responsibility to staff Staff are accountable to the governing body, but the governing body also has serious responsibilities, as an employer, to the staff. Recruiting, motivating and keeping staff are vital issues if public services are to be effective. The governing body needs to provide an environment in which staff can perform well and deliver effective services, by creating a culture that welcomes ideas and suggestions, responds to staff views and explains decisions. The governing body is itself the last point of appeal for staff with complaints or concerns that they have not been able to deal with through the organisation's management structures. The governing body should have a clear policy on when and how it consults and involves staff and their representatives in decision making. The governing body should make sure that effective systems are in place to protect the rights of staff. It should make sure that policies for whistle blowing, and support for whistle blowers, are in place. 	 New PFI offices DSO move to Moresby LSVT process of consultation for new structure – PRIDE group Team Briefing JCSP TU rep Confidential Reporting Code is in place for whistle blowers. This includes the Audit Commission's fraud hotline number. 	PFI offices – defects work carried out in 2005/06. Modifications carried out at Moresby to improve accessibility. PRIDE group considered staff benefits. Team Talk introduced to encourage discussion and feedback. JCSP meetings held. TU consultation. Revised Confidential Reporting Code approved at the Executive 21/2/06.	

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
6.4 Engaging effectively with institutional stakeholders Institutional stakeholders are other organisations with which the organisation needs to work for formal accountability or to improve services and outcomes. Public services have a complex network of governance relationships involving lateral relationships between partners and hierarchical relationships between Parliament, central government and local organisations. Some of these are accountability relationships, while others are to do with working together to achieve better outcomes.	High priority being given to strengthening the effectiveness of the LSP Member representative on Health Scrutiny.		
Few public service organisations can achieve their intended outcomes through their own efforts alone. Relationships with other organisations are important, especially if they provide similar or related services or serve the same users or communities. Developing formal and informal partnerships may mean that organisations can use their resources more effectively or offer their services in a different and, for service users, more beneficial way. The governing body should take the lead in forming and maintaining relationships with the leaders of other organisations, as a foundation for effective working relationships at operational levels.	Member appointments to Outside Bodies. Good working relationship with British Nuclear Group. Active involvement in the Quality Parishes Development Group Some Overview and Scrutiny meetings jointly held with Allerdale Borough Council and the West Cumbria Strategic Partnership. Government Strategic Forum - Corporate Plan – Breakfast meeting - Joint Parish meetings scheduling bi annual CBC/Parish meeting - LSP	Further guidance for Members appointed to Outside Bodies drafted. Approved by OSC PR 27/4/06.	

Principle and Application	How Copeland Borough Council demonstrates compliance	Comments	Working Paper
Good practice examples: engaging stakeholders and making accountability real			
• The Independent Commission on Good Governance recommends that governing bodies assess the extent to which they are applying these principles of good governance, and report publicly on this assessment, including an action plan for improvement where necessary.	Action: Action plan for improvement to be developed during the workshop for Members on the Good Governance Standard.	Compliance considered in a report to OSC PR 28/6/05 and actions identified for improvement. Approved by Full Council 28/7/06. Member workshop on Corporate Governance	
• By organising systematic '360-degree' feedback from a representative sample of stakeholders, governing bodies can gain valuable insights about the organisation's relationships.	Action: consider further peer review	held 27/3/06. Peer review still outstanding as at 19/4/06.	